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# City of Memphis

City of Memphis Retirement System

Accounting Valuation under GASB No. 67 for the Plan Year Ending June 30, 2022

Accounting Valuation under GASB No. 68 for the Fiscal Year Ending June 30, 2022





November 12, 2022

Shirley Ford Chief Financial Officer City of Memphis 125 North Main Street Memphis, Tennessee 38103

Re: June 30, 2022 Actuarial Valuations for GASB No. 67 and GASB No. 68

Dear Chief Ford,

We are pleased to present this report containing the results of the June 30, 2022 actuarial valuation of the City of Memphis Retirement System ("the Plan"), pursuant to our engagement letter with the City of Memphis ("the City") dated July 1, 2019. This report has been prepared pursuant to an engagement between Pricewaterhous Coopers LLP and its client and is intended solely for the use and benefit of such client and not for the reliance by any other person.

The City of Memphis retained PricewaterhouseCoopers LLP ("PwC") to perform an actuarial valuation of the Retirement System for the purpose of calculating accounting results in accordance with Governmental Accounting Standards Board Statement No. 67 (GASB 67) for the Plan's fiscal year ending June 30, 2022 and Governmental Accounting Standards Board Statement No. 68 (GASB 68) for the City's fiscal year ending June 30, 2022. In addition, these results were prepared in accordance with Governmental Accounting Standards Board Statement No. 82 (GASB 82), which is an amendment of both GASB 67 and GASB 68. The amendments made by GASB 82 are included in any reference in GASB 67 and GASB 68 throughout this report. The City of Memphis also requested that we prepare the Memphis-Shelby County Airport Authority's ("Airport Authority") proportionate share of certain accounting and reporting requirements pursuant to GASB 68.

This valuation has been conducted in accordance with the required Actuarial Standards of Practice as issued by the American Academy of Actuaries.

Actuarial calculations under GASB 67 and GASB 68 are for purposes of fulfilling the Plan's and City's financial accounting requirements only and not suitable for any other purposes. The calculations reported herein have been made on a basis consistent with our understanding of GASB 67 and GASB 68, as amended by GASB 82.

In preparing the results presented in this report, we have relied upon information the City of Memphis provided to us regarding plan provisions, plan participants, unaudited plan assets, employee and employer contributions and benefit payments. Plan asset information was provided by the City in September 2022. The census data and plan asset information used in calculating the results herein were collected as of June 30, 2021 and June 30, 2022, respectively. While the scope of our engagement did not call for us to perform an audit or independent verification of this information, we have reviewed this information for reasonableness. The accuracy of the results presented in this report is dependent upon the accuracy and completeness of the underlying information.

GASB 67 and GASB 68 require that each significant assumption reflect the best estimate of the Plan's future experience solely with respect to that assumption. The City of Memphis has determined and taken responsibility for the actuarial assumptions and the accounting policies and methods employed in the valuation of obligations and costs. The assumption for the long-term expected rate of return on pension plan investments was selected by the City of Memphis with the assistance of their investment advisors. A detailed analysis of this assumption was outside of PwC's scope of services.



A range of results, different from those presented in this report could be considered reasonable. Future actuarial measurements may differ significantly from the current measurement presented in this report due to a number of factors including but not limited to: plan experience differing from that anticipated by the economic and demographic assumptions, increases or decreases expected as part of the natural operation of the methods used for these measurements (such as the end of an amortization period or additional cost or contribution requirements based on the plan's funded status), rounding conventions and changes in plan provisions or applicable law. Due to the limited scope of this report, an analysis of the potential range of such future measurements has not been performed.

In preparing the results presented herein, we used and evaluated actuarial models in accordance with Actuarial Standards of Practice ("ASOP") No. 56. We use the ProVal valuation system developed by Winklevoss Technologies, LLC in performing actuarial valuations of pension and postretirement benefit plans. ProVal measures plan liabilities and costs based on participant data by projecting retirement benefits and applying plan specific assumptions, actuarial methods and plan provisions under applicable accounting and funding standards. We utilized the ProVal software to prepare the actuarial valuation results presented herein. We are not aware of any material limitations or known weaknesses in the ProVal software. This report was prepared for the internal use of the City of Memphis in connection with our actuarial valuation of the Plan for determining the GASB 67 and GASB 68 results only and not for reliance by any other person. PwC disclaims any contractual or other responsibility or duty of care to others based upon the services or deliverables provided in connection with this report.

This report does not purport to comply with any other purposes not stated herein. Significantly different results from what is presented in this report may be needed for other purposes.

The content of this document is limited to the matters specifically addressed herein and does not address any other potential tax consequences, or the potential application of tax penalties, to any matter other than as set forth herein. Our conclusions are not binding upon any taxing authority or the courts and there is no assurance that any relevant taxing authority will not successfully assert a contrary position. In addition, no exceptions (including the reasonable cause exception) are available for any federal or state penalties imposed if any portion of a transaction is determined to lack economic substance or fails to satisfy any similar rule of law, and our advice will not protect you from any such penalties. This document supersedes all prior written or oral advice with respect to the issues addressed in this document and all such prior communications should not be relied upon by any person for any purpose.

Each of the undersigned actuaries is a member of the Society of Actuaries and the American Academy of Actuaries and meet the "Qualification Standards for Actuaries Issuing Statements of Actuarial Opinion in the United States" relating to pension plans. To the best of our knowledge, the individuals involved in this engagement have no relationship that may impair, or appear to impair, the objectivity of our work.

We appreciate this opportunity to be of service to the City of Memphis. We are available to answer any questions with respect to our report.

Respectfully submitted,

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#### HIGHLIGHTS OF THE ACTUARY'S REPORT

This report presents results of the June 30, 2022 actuarial valuation of the City of Memphis Retirement System and is intended to provide the City with certain accounting and disclosure information related to the Plan. Accounting information for the Memphis-Shelby County Airport Authority's proportionate share of certain accounting and reporting requirements pursuant to GASB 68 may be found in Appendix I.

This report also includes financial statement reporting information for the City of Memphis for the fiscal year ending June 30, 2022 in accordance with our understanding of Government Accounting Standards Board Statement No. 68, as amended by Government Accounting Standards Board Statement No. 82. As permitted under paragraph 20 of GASB 68, the City of Memphis uses a measurement date of June 30, 2022. The valuation was performed using assets as of June 30, 2022 and disclosed in Section III, census data as of June 30, 2021, provided by the City and summarized in Section IV, assumptions and methods disclosed in Section V, and reflects the plan provisions effective June 30, 2022 as summarized in Section VI.

Beginning with the 2021 fiscal year, a valuation date that is 12 months prior to the fiscal year end is used. The resulting valuation is then rolled forward to the measurement date using standard actuarial techniques with adjustments for service cost, interest, benefit payments, and significant changes subsequent to the valuation data and before the measurement date.

#### **Summary of Net Pension Liability / (Asset)**

		June 30, 2020			une 30, 2021	J	une 30, 2022
1.	<ul><li>Total Pension Liability</li><li>a. Active Participants</li><li>b. Terminated Vested Participants</li><li>c. Retiree/Beneficiary/Disabled/ DROP Participants</li></ul>	\$	862,877,000 8,496,000 1,871,112,000	\$	900,645,000 8,642,000 1,896,472,000	\$	926,834,000 8,782,000 2,017,038,000
	d. Total	\$	2,742,485,000	\$	2,805,759,000	\$	2,952,654,000
2. 3.	Plan Fiduciary Net Position (Assets)  Net Pension Liability/(Asset) (1)(d) - (2)	<u>\$</u>	2,262,361,000 480,124,000	\$ \$	2,807,681,000	\$ \$	2,406,676,000 545,978,000
4.	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability $(2) \div (1)(d)$		82.5%		100.1%		81.5%
	Valuation Date Measurement Date Valuation Interest Rate		June 30, 2020 June 30, 2020 7.50%		June 30, 2020 June 30, 2021 7.50%		June 30, 2021 June 30, 2022 7.25%

## HIGHLIGHTS OF THE ACTUARY'S REPORT (CONTINUED)

# **Summary of Changes in the Net Pension Liability**

1.	Expected Net Pension Liability	Jı	ıne 30, 2020	J	une 30, 2021	June 30, 2022			
	<ul><li>a. Net Pension Liability</li><li>b. Employer Service Cost</li><li>c. Interest to End of Year</li><li>d. Employer Contribution</li></ul>	\$	435,739,000 23,974,000 33,117,000 (54,194,000)	\$	480,124,000 18,067,000 35,057,000 (61,534,000)	\$	(1,922,000) 19,297,000 (92,000) (57,227,000)		
	e. Administrative Expenses f. Change in Benefit Terms		6,060,000		4,669,000 9,610,000		6,089,000 20,163,000		
	g. Expected Net Pension Liability (a) + (b) + (c) + (d) + (e) + (f)	\$	444,696,000	\$	485,993,000	\$	(13,692,000)		
2.	a. Investment	\$	120,788,000	\$	(480,270,000)	\$	476,563,000 1		
	<ul><li>b. Experience</li><li>c. Change in Assumptions</li></ul>		6,622,000 (91,982,000)		1,214,000 (8,859,000)		(1,912,000) 85,019,000 <sup>2</sup>		
	d. Change in Net Pension Liability: (a) + (b) + (c)	\$	35,428,000	\$	(487,915,000)	\$	559,670,000		
3.	Net Pension Liability at Valuation Date: $(1)(g) + (2)(d)$	\$	480,124,000	\$	(1,922,000)	\$	545,978,000		

<sup>&</sup>lt;sup>1</sup> The net investment return for the year was an investment loss of \$271 million compared to the expected return on assets of \$206 million.

<sup>&</sup>lt;sup>2</sup> The change in assumption includes the following:

<sup>-</sup> Actuarial loss of \$4 million for change in the mortality improvement scale,

<sup>-</sup> Actuarial loss of \$9 million for change in the inflation assumption,

<sup>-</sup> Actuarial loss of \$72 million for change in the valuation interest rate from 7.50% to 7.25%.

#### HIGHLIGHTS OF THE ACTUARY'S REPORT (CONTINUED)

#### **GASB 68 Information:**

Fise	cal Year Ending	Jı	ıne 30, 2020	J	une 30, 2021	June 30, 2022		
1.	Net Pension Liability	\$	480,124,000	\$	(1,922,000)	\$	545,978,000	
2.	Deferred (Inflows) / Outflows of Resources, after Recognition in Pension Expense							
	<ul><li>a. Deferred (Inflows) of Resources</li><li>b. Deferred Outflows of Resources</li></ul>	\$	(151,751,000) 189,588,000	\$	(467,219,000) 129,913,000	\$	(330,583,000) 520,237,000	
	c. Total	\$	37,837,000	\$	(337,306,000)	\$	189,654,000	
3.	Pension Expense							
	<ul> <li>a. Employer Service Cost (Including Administrative Expenses)</li> <li>b. Interest Cost</li> <li>c. Expected Return on Assets</li> <li>d. Changes in Benefit Terms</li> <li>e. Recognition of deferred (inflows)/outflows of resources</li> <li>f. Total collective pension expense</li> </ul>	\$	30,034,000 203,958,000 (170,841,000) - 14,767,000 77,918,000	\$	22,736,000 201,121,000 (166,064,000) 9,610,000 (112,772,000) (45,369,000)	\$	25,386,000 205,824,000 (205,916,000) 20,163,000 32,710,000 78,167,000	
	1. Total confective pension expense	Ф	77,918,000	Ф	(45,309,000)	Ф	70,107,000	

## $\underline{Changes\ in\ Assumptions\ and\ Methods\ from\ Prior\ Year}$

The mortality improvement scale was updated from MP-2020 to MP-2021.

The valuation interest rate was decreased from 7.50% to 7.25%. In addition, the interest crediting rates for the Cash Balance Account and IRC 401(a) Account decreased by 0.25% (consistent with the decrease in the interest rate assumption) to 6.25% and 5.25%, respectively.

The inflation assumption was increased from 2.00% to 2.25%, which impacts the assumed future salary increase.

Details may be found in the Summary of Actuarial Assumptions and Methods section of this report.

## **Changes in Benefit Terms**

During the 2022 fiscal year, the Plan was amended to provide the following:

- a. One time bonus of 1.0% of the pension benefit amount for retirees, beneficiaries and disabled participants currently in pay status (excludes DROP enrollees)
- b. One time 1.0% cost of living adjustment effective July 1, 2022 for all retirees, beneficiaries and disabled participants currently in pay status (includes DROP enrollees).

## HIGHLIGHTS OF THE ACTUARY'S REPORT (CONTINUED)

## **Plan Experience**

Below is a table summarizing the changes in the census information.

			Ju	ne 30, 2019	Ju	ne 30, 2020	Ju	ine 30, 2021
Cen	sus Iı	nformation						
1.	Acti	ve						
	a.	Number		6,076		6,122		5,985
	b.	Average Age		43.5		43.5		43.7
	c.	Average Years of Service		11.4		11.4		11.4
	d.	Anticipated Payroll <sup>2</sup>	\$	356,149,000	\$	376,847,000	\$	402,813,000
	e.	Actual Covered Payroll <sup>3</sup>	\$	338,373,000	\$	372,817,000	\$	379,346,000
2.	Ter	ninated Vested						
	a.	Number		1,066		1,126		1,245
	b.	Lump Sum - Refund of Contributions	\$	8,822,000	\$	8,496,000	\$	8,782,000
3.	Reti	ree/Beneficiary/Disabled /DROP						
	a.	Number		5,315		5,414		5,508
	b.	Annual Benefits Payable	\$	180,447,000	\$	184,711,000	\$	190,417,000
	c.	DROP Account Balance	\$	16,949,000	\$	16,054,000	\$	16,305,000

The *anticipated payroll* is equal to actual payroll during the prior year for members who are still active on the valuation date, adjusted for one year of assumed salary increases. It does not include compensation for members who have reached the age at which retirement is assumed to occur immediately Nor does it include compensation for employees currently participating in the DROP.

<sup>&</sup>lt;sup>2</sup> The *actual covered payroll* is defined under GASB 82 to be payroll on which contributions to a pension plan are based. As pensionable pay is used for determining contributions under the plan, pensionable pay is shown above.

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#### NOTES TO THE FINANCIAL STATEMENTS UNDER GASB 67 AND 68

## A. Selected Notes to the Financial Statements under GASB 67 and 68

1. The Plan is a single-employer plan for GASB accounting purposes.

2. Significant actuarial assumptions and other inputs used to measure the total pension liability:

a. Measurement Date June 30, 2022

b. Valuation Date June 30, 2021

c. Investment Yield 7.25%

d. Future Salary Increases Merit and promotion scale that varies by age and service, plus inflation

e. Cost-of-Living Increases None assumed

Mortality Assumption Healthy General: Fully Generational PubG-2010 Public Sector Mortality table for general employees

adjusted by a one year set forward with MP-2021 projection scale from 2010.

Healthy Police and Fire: Fully Generational PubS-2010 Public Sector Mortality table for safety employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

Disabled General: Fully Generational PubNS-2010 Public Sector Disabled Mortality table for non-safety employees adjusted by a three year set back with MP-2021 projection scale from 2010.

Disabled Police and Fire: Fully Generational PubS-2010 Public Sector Disabled Mortality table for safety employees adjusted by a three year set back with MP-2021 projection scale from 2010.

Survivors General: Fully Generational PubS-2010 Public Sector Contingent Survivor table for general employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

Survivors Police and Fire: Fully Generational PubS-2010 Public Sector Contingent Survivor table for safety employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

g. Experience Study Experience study based on 5 years of experience (2016-2020)

#### NOTES TO THE FINANCIAL STATEMENTS UNDER GASB 67 AND 68

#### A. Selected Notes to the Financial Statements under GASB 67 and 68 (Continued)

- 2. Significant actuarial assumptions and other inputs used to measure the total pension liability (continued):
  - h. Discount Rate

The discount rate used to measure the total pension liability was 7.25% as of July 1, 2022, and is equal to the long-term expected return on plan investments as determined by the City. The projection of cash flows used to determine the discount rate assumed that the City contributions would be made at the actuarially calculated amount computed in accordance with the current funding policy adopted by the City, which requires payment of the normal cost and amortization of the unfunded actuarially accrued liability in level dollar installments over 30 years utilizing a closed period approach. Pursuant to The Public Employee Defined Benefit Financial Security Act of 2014, the City phased into funding 100% of the actuarially calculated amount over a 5 year period that began with the fiscal year beginning July 1, 2015. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

i.	Discount Rate Sensitivity	1% De	crease (6.25%)	Curre	ent Rate (7.25%)	1% Increase (8.25		
	Net Pension Liability (000's)	\$	867,380	\$	545,978	\$	275,413	

i. DROP Program

Approximate total accumulated DROP balance as of the valuation date is \$16,305,000. This amount is included in the total pension liability.

# NOTES TO THE FINANCIAL STATEMENTS UNDER GASB 67 AND 68

# A. Selected Notes to the Financial Statements under GASB 67 and 68 (Continued)

d. Plan Fiduciary Net Position as a Percentage of the Total Pension Liability

3. Classes of plan members covered¹:

4.

<ul><li>a.</li><li>b.</li><li>c.</li><li>d.</li></ul>	Retired members, beneficiaries and disabled members receiving benefits Terminated vested plan members entitled to but not yet receiving benefits Active plan members Total membership	 5,508 1,245 5,985 12,738
The	e components of the Net Pension Liability (000's) for the plan as of July 1, 2022 are as follows:	
a. b.	Total Pension Liability Plan Fiduciary Net Position	\$ 2,952,654 2,406,676
c.	Net Pension Liability	\$ 545,978

81.5%

<sup>&</sup>lt;sup>1</sup> Census headcount is as of June 30, 2021 (valuation date).

### REQUIRED SUPPLEMENTARY INFORMATION UNDER GASB 67 AND 68

#### B. Schedule of Changes in the Net Pension Liability and Related Ratios under GASB 67 and 68 <sup>1</sup>

#### **Total Pension Liability (000's)**

(1)	,	(2)	(3)		(4)		(5)		(6)		(7)		(8)		(9)		(10)
Year	]	Beginning Total	Total			E	xperience			C	Changes of						Ending Total
Ending		Pension	Service			(	(Gains)/	A	ssumption		Benefit		Benefit	Tı	ransfer		Pension
June 30		Liability	 Cost <sup>2</sup>	I	nterest <sup>3</sup>		Losses		Changes <sup>4</sup>	Terms		Payments		In/(Out)			Liability
																-	
2014	\$	2,592,987	\$ 55,409	\$	192,223	\$	58,245	\$	(128,961)	\$	-	\$	(170,833)	\$	-	\$	2,599,070
2015	\$	2,599,070	\$ 48,189	\$	190,459	\$	(60,057)	\$	-	\$	(20,805)	\$	(173,991)	\$	-	\$	2,582,865
2016	\$	2,582,865	\$ 44,343	\$	190,419	\$	(12,367)	\$	(9,882)	\$	-	\$	(176,566)	\$	-	\$	2,618,812
2017	\$	2,618,812	\$ 42,678	\$	193,004	\$	44,176	\$	(41,610)	\$	-	\$	(176,205)	\$	-	\$	2,680,855
2018	\$	2,680,855	\$ 44,158	\$	197,627	\$	(64,966)	\$	(13,322)	\$	-	\$	(179,985)	\$	-	\$	2,664,367
2019	\$	2,664,367	\$ 41,840	\$	196,197	\$	(20,127)	\$	71,345	\$	-	\$	(180,484)	\$	-	\$	2,773,138
2020	\$	2,773,138	\$ 41,858	\$	203,958	\$	6,622	\$	(91,982)	\$	-	\$	(191,109)	\$	-	\$	2,742,485
2021	\$	2,742,485	\$ 35,847	\$	201,121	\$	1,214	\$	(8,859)	\$	9,610	\$	(193,431)	\$	17,772	\$	2,805,759
2022	\$	2,805,759	\$ 39,311	\$	205,824	\$	(1,912)	\$	85,019	\$	20,163	\$	(201,510)	\$	-	\$	2,952,654

Note: The Transfer In for 2021 reflect the transfer of the 401(a) account balances for participants who elected to restore benefits from the 2016 Plan to the 1978 Plan.

<sup>&</sup>lt;sup>1</sup> This schedule is prepared to satisfy the requirement to show information regarding the Net Pension Liability and Related Ratios for 10 years. At the City's request, the information presented above is for those years for which it is available. It was prepared prospectively from the Plan's fiscal year ending June 30, 2014 for GASB 67 purposes and prospectively from fiscal year ending June 30, 2015 for GASB 68 purposes.

<sup>&</sup>lt;sup>2</sup> The service cost includes the employee contributory portion of the benefit earned during the measurement period and excludes expenses.

For the current fiscal year, includes interest at 7.5% on the prior year ending Total Pension Liability and current year beginning service cost offset by a half year of interest on benefit payments.

<sup>&</sup>lt;sup>4</sup> Assumption changes for the most recent fiscal year reflect changes to the mortality improvement scale, valuation interest rate, interest crediting rate under the 2016 Plan, and long-term inflation.

### REQUIRED SUPPLEMENTARY INFORMATION UNDER GASB 67 AND 68

#### B. Schedule of Changes in the Net Pension Liability and Related Ratios under GASB 67 and 68 (continued) 1

### Plan Fiduciary Net Position (000's)

(1)	(2) Beginning	5	(3)		(4)		(5)		(6)		(7)		(8)		(9)	(10) Ending
Year	Fiduciary															Fiduciary
Ending	Net		Employer	E	mployee	Iı	nvestment		Benefit	Adn	ninistrative	In	vestment	Γ	ransfer	Net
June 30	Position		Contribution	Con	ntribution		Return	]	Payments	E	Expenses	E	xpenses	I	n/(Out)	Position
2014	\$ 2,040,0	69 \$	19,440	\$	24,173	\$	342,614	\$	(170,833)	\$	(1,478)	\$	(8,827)	\$	-	\$ 2,245,158
2015	\$ 2,245,1	58 \$	46,215	\$	23,319	\$	70,687	\$	(173,991)	\$	(1,975)	\$	(8,864)	\$	-	\$ 2,200,549
2016	\$ 2,200,5	49 \$	51,875	\$	23,912	\$	6,890	\$	(176,566)	\$	(2,228)	\$	(12,846)	\$	-	\$ 2,091,586
2017	\$ 2,091,5	86 \$	55,441	\$	20,016	\$	286,536	\$	(176,205)	\$	(3,119)	\$	(12,670)	\$	-	\$ 2,261,585
2018	\$ 2,261,5	85 \$	55,059	\$	18,578	\$	205,516	\$	(179,985)	\$	(3,700)	\$	(13,272)	\$	-	\$ 2,343,781
2019	\$ 2,343,7	81 \$	58,896	\$	18,027	\$	115,989	\$	(180,484)	\$	(5,282)	\$	(13,528)	\$	-	\$ 2,337,399
2020	\$ 2,337,3	99 \$	54,194	\$	17,884	\$	64,036	\$	(191,109)	\$	(6,060)	\$	(13,983)	\$	-	\$ 2,262,361
2021	\$ 2,262,3	61 \$	61,534	\$	17,780	\$	663,368	\$	(193,431)	\$	(4,669)	\$	(17,034)	\$	17,772	\$ 2,807,681
2022	\$ 2,807,6	81 \$	54,458	\$	20,014	\$	(251,646)	\$	(201,510)	\$	(6,089)	\$	(19,001)	\$	2,769	\$ 2,406,676

Note: The Transfer In for 2021 reflects the transfer of the 401(a) account balances for participants who elected to restore benefits from the 2016 Plan to the 1978 Plan.

The Transfer In for 2022 reflects the transfer monies from the Sales Tax Referendum Revenue Fund.

<sup>&</sup>lt;sup>1</sup> This schedule is prepared to satisfy the requirement to show information regarding the Net Pension Liability and Related Ratios for 10 years. At the City's request, the information presented above is for those years for which it is available. It was prepared prospectively from the Plan's fiscal year ending June 30, 2014 for GASB 67 purposes and prospectively from fiscal year ending June 30, 2015 for GASB 68 purposes.

<sup>&</sup>lt;sup>2</sup> Asset information, including all cash flows, is provided by the City of Memphis.

## REQUIRED SUPPLEMENTARY INFORMATION UNDER GASB 67 AND 68

## B. Schedule of Changes in the Net Pension Liability and Related Ratios under GASB 67 and 68 (continued) 1

## **Net Pension Liability (000's)**

(1)		(2)		(3)		(4)	(5)		(6)	(7)
							Fiduciary Net		Actual	Net Pension
Year		Total		Net		Net	Position as		Covered	Liability as a
Ending		Pension		Fiduciary		Pension	% of Total	Employee		Percentage of
June 30	_	Liability		Position		Liability	Pension Liability		Payroll <sup>2</sup>	Covered Payroll
						(2) - (3)	$(3) \div (2)$		_	$(4) \div (6)$
2014	\$	2,599,070	\$	2,245,158	\$	353,912	86.4%	\$	324,000	109.2%
2015	\$	2,582,865	\$	2,200,549	\$	382,316	85.2%	\$	327,627	116.7%
2016	\$	2,618,812	\$	2,091,586	\$	527,226	79.9%	\$	300,123	175.7%
2017	\$	2,680,855	\$	2,261,585	\$	419,270	84.4%	\$	336,505	124.6%
2018	\$	2,664,367	\$	2,343,781	\$	320,586	88.0%	\$	333,171	96.2%
2019	\$	2,773,138	\$	2,337,399	\$	435,739	84.3%	\$	338,373	128.8%
2020	\$	2,742,485	\$	2,262,361	\$	480,124	82.5%	\$	372,817	128.8%
2021	\$	2,805,759	\$	2,807,681	\$	(1,922)	100.1%	\$	379,346	-0.5%
2022	\$	2,952,654	\$	2,406,676	\$	545,978	81.5%	\$	402,813	135.5%

<sup>&</sup>lt;sup>1</sup> This schedule is prepared to satisfy the requirement to show information regarding the Net Pension Liability and Related Ratios for 10 years. At the City's request, the information presented above is for those years for which it is available. It was prepared prospectively from the Plan's fiscal year ending June 30, 2014 for GASB 67 purposes and prospectively from fiscal year ending June 30, 2015 for GASB 68 purposes.

<sup>&</sup>lt;sup>2</sup> The *actual covered employee payroll* is defined under GASB 82 to be payroll on which contributions to a pension plan are based. As pensionable pay is used for determining contributions under the plan, pensionable pay is shown above starting June 30, 2016. Prior to June 30, 2016 the gross payroll is shown, consistent with the requirements prior to the release of GASB 82.

#### REQUIRED SUPPLEMENTARY INFORMATION UNDER GASB 67 AND 68

## C. Schedule of Contributions under GASB 67 and 68 (000's) 1

(1)		(2)		(3) (4)		(5) Actual		(6)				
Year	Ac	tuarially	Actual Covered						Actual Covered			
Ending	Def	termined	E	mployer	Co	ntribution	F	Employee	Percentage of			
June 30	Con	tribution <sup>2</sup>	Con	tributions	Excess	s/(Deficiency)		Payroll <sup>3</sup>	Covered Payroll			
						(3) - (2)			$(3) \div (5)$			
2014	\$	96,024	\$	19,440	\$	(76,584)	\$	324,000	6.0%			
2015	\$	79,742	\$	46,215	\$	(33,527)	\$	327,627	14.1%			
2016	\$	73,913	\$	51,875	\$	(22,038)	\$	300,123	17.3%			
2017	\$	58,185	\$	55,441	\$	(2,744)	\$	336,505	16.5%			
2018	\$	62,433	\$	55,059	\$	(7,374)	\$	333,171	16.5%			
2019	\$	62,499	\$	58,896	\$	(3,603)	\$	338,373	17.4%			
2020	\$	53,719	\$	54,194	\$	475	\$	372,817	14.5%			
2021	\$	61,532	\$	61,534	\$	2	\$	379,346	16.2%			
2022	\$	52,201	\$	57,227	\$	5,026	\$	402,813	14.2%			

Note: Beginning in 2022 the employer contribution includes monies transferred from the Sales Tax Referendum Revenue Fund.

<sup>&</sup>lt;sup>1</sup> At the City's request, the information presented above is for those years for which it is available. It was prepared prospectively from the Plan's fiscal year ending June 30, 2014 for GASB 67 purposes and prospectively from fiscal year ending June 30, 2015 for GASB 68 purposes.

<sup>&</sup>lt;sup>2</sup> The actuarially determined contribution is for the fiscal year end and is developed in a separate funding report for the corresponding fiscal year.

<sup>&</sup>lt;sup>3</sup> The *actual covered employee payroll* is defined under GASB 82 to be payroll on which contributions to a pension plan are based. As pensionable pay is used for determining contributions under the plan, pensionable pay is shown above starting June 30, 2016. Prior to June 30, 2016 the gross payroll is shown, consistent with the requirements prior to the release of GASB 82.

# EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

## D. Net Pension Liability under GASB 68 for the Fiscal Year Ending June 30, 2022 (000's)

1.	Tota	al Pension Liability		
	a.	Total Pension Liability - Beginning of year		\$ 2,805,759
	b.	Service Cost <sup>1</sup>		39,311
	c.	Interest Cost <sup>2</sup>		205,824
	d.	Experience (gains)/losses		(1,912)
	e.	Assumption Changes		85,019
	f.	Changes of Benefit Terms		20,163
	g.	Benefit Payments		(201,510)
	ĥ.	Transfer In / (Out)		_
	i.	Total Pension Liability - End of year		\$ 2,952,654
2.	Plar	n Fiduciary Net Position		
	a.	Plan Fiduciary Net Position - Beginning of year		\$ 2,807,681
	b.	Employer Contributions		54,458
	c.	Employee Contributions		20,014
	d.	Non-employer Contributing Entity Contributions		-
	e.	Investment return		
		i. Expected Investment Return <sup>3</sup> \$	205,916	
		ii. Investment Gain/(Loss)	(476,563)	
		iii. Net Investment Return	_	\$ (270,647)
	f.	Benefit Payments		(201,510)
	g.	Transfer In / (Out)		2,769
	h.	Administrative Expenses		(6,089)
	i.	Plan Fiduciary Net Position - End of year		\$ 2,406,676
3.	Net	Pension Liability		
	a.	Net Pension Liability: (1)(i) - (2)(i)		\$ 545,978
	b.	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability : (2)(i) /	(1)(i)	81.5%

<sup>&</sup>lt;sup>1</sup> Determined as of the beginning of the year.

<sup>&</sup>lt;sup>2</sup> Interest at 7.5% on the prior year ending Total Pension Liability and current year beginning service cost offset by a half year of interest on benefit payments.

<sup>&</sup>lt;sup>3</sup> Calculated assuming a 7.50% investment return, net of investment expenses, and assuming actual benefit payments and contributions occur at mid-year.

### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

## E. Pension Expense under GASB 68 for the Fiscal Year Ending June 30, 2022

## Pension Expense (000's)

1. Service cost

	39,311 20,014) 6,089 25,386
\$ 20	5,824
\$ (20	05,916)
\$ 2	20,163
outflows of resources related to:	
losses	12,107) 12,833 31,984
· ·	
outflows of resources related to:  sesses losses  1 3 \$ 3	12,10 12,83

 $<sup>^{\</sup>scriptscriptstyle 1}$  Determined as of the beginning of the year.

<sup>&</sup>lt;sup>2</sup> Interest at 7.5% on the prior year ending Total Pension Liability and current year beginning service cost offset by a half year of interest on benefit payments.

<sup>&</sup>lt;sup>3</sup> Calculated assuming a 7.50% investment return, net of investment expenses, and assuming actual benefit payments and contributions occur at mid-year.

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

### F. Schedule of Differences between Expected and Actual Experience under GASB 68 for the Fiscal Year Ending June 30, 2022

### **Experience Gains and Losses (000's)**

Fiscal				 Inc	rease	(Decrease) ii	n Pens	ion Expense	Arisin	g from Reco	gnitio	n of Experie	nce Ga	ins and Los	ses	
Year			Original													
Ending	E	xperience	Recognition													
June 30,	(G	ain)/Loss	Period	 2022	2023 2024		2024	2025			2026	2027		Thereafter		
2018	\$	(64,966)	4.64	\$ (8,962)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
2019	\$	(20,127)	4.61	\$ (4,366)	\$	(2,663)	\$	-	\$	-	\$	-	\$	-	\$	-
2020	\$	6,622	4.73	\$ 1,400	\$	1,400	\$	1,022	\$	-	\$	-	\$	-	\$	-
2021	\$	1,214	4.23	\$ 287	\$	287	\$	287	\$	66	\$	-	\$	-	\$	-
2022	\$	(1,912)	4.10	\$ (466)	\$	(466)	\$	(466)	\$	(466)	\$	(48)	\$	-	\$	-
Net increase	e (deci	ease) in pensi	on expense:	\$ (12,107)	\$	(1,442)	\$	843	\$	(400)	\$	(48)	\$	_	\$	-

<sup>&</sup>lt;sup>1</sup> Gains and losses in the liability attributable to plan experience are amortized over the expected remaining service lives of all employees provided with pension (both active and inactive employees) determined as of the beginning of the measurement period.

<sup>&</sup>lt;sup>2</sup> Deferred outflows are presented as positive amounts and deferred inflows are presented as negative amounts. Positive amounts increase pension expense and negative amounts decrease pension expense.

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

## G. Schedule of Changes in Assumptions under GASB 68 for the Fiscal Year Ending June 30, 2022

### **Changes in Assumptions (000's)**

in pension expense

Fiscal				Increa	ase (D	ecrease) in P	ensio	n Expense Ar	ising	from Recogn	ition o	of Effects of	Change	s of Assump	otions	
Year	(G	ain)/Loss	Original													
Ending	Due	e to Change	Recognition													
June 30,	in A	ssumption	Period	 2022		2023		2024		2025		2026		2027	Ther	eafter
2018	\$	(13,322)	4.64	\$ (1,838)	\$	-	\$	-	\$	-	\$	-	\$	-	\$	-
2019	\$	71,345	4.61	\$ 15,476	\$	9,441	\$	-	\$	-	\$	-	\$	-	\$	-
2020	\$	(91,982)	4.73	\$ (19,447)	\$	(19,447)	\$	(14,194)	\$	-	\$	-	\$	-	\$	-
2021	\$	(8,859)	4.23	\$ (2,094)	\$	(2,094)	\$	(2,094)	\$	(483)	\$	-	\$	-	\$	-
2022	\$	85,019	4.10	\$ 20,736	\$	20,736	\$	20,736	\$	20,736	\$	2,075	\$	-	\$	-
Net increase	e (decı	rease)		\$ 12,833	\$	8,636	\$	4,448	\$	20,253	\$	2,075	\$	-	\$	-

<sup>&</sup>lt;sup>1</sup> Gains and losses in the liability attributable to assumption changes are amortized over the expected remaining service lives of all employees provided with pension (both active and inactive employees) determined as of the beginning of the measurement period.

<sup>&</sup>lt;sup>2</sup> Deferred outflows are presented as positive amounts and deferred inflows are presented as negative amounts. Positive amounts increase pension expense and negative amounts decrease pension expense.

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# H. Schedule of Differences between Projected and Actual Earnings on Investments under GASB 68 for the Fiscal Year Ending June 30, 2022

### **Investment Gains and Losses (000's)**

			Incre	ase (Decrease)	in Pe	nsion Expense	e Arisi	ng from Recog	gnitio	n of Investmer	ıt Gaiı	ns and Losses
		Original										
Iı	nvestment	Recognition										
((	Gain)/Loss	Period		2022		2023		2024		2025		2026
\$	(26,613)	5.00	\$	(5,321)	\$	-	\$	-	\$	-	\$	-
\$	69,439	5.00	\$	13,888	\$	13,887	\$	=	\$	=	\$	-
\$	120,788	5.00	\$	24,158	\$	24,158	\$	24,156	\$	-	\$	-
\$	(480,270)	5.00	\$	(96,054)	\$	(96,054)	\$	(96,054)	\$	(96,054)	\$	-
\$	476,563	5.00	\$	95,313	\$	95,313	\$	95,313	\$	95,313	\$	95,311
•	<b>,</b>		\$	31,984	\$	37,304	\$	23,415	\$	(741)	\$	95,311
	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	\$ 69,439 \$ 120,788 \$ (480,270)	Investment (Gain)/Loss Period  \$ (26,613) 5.00 \$ 69,439 5.00 \$ 120,788 5.00 \$ (480,270) 5.00 \$ 476,563 5.00	Original Recognition (Gain)/Loss  \$ (26,613) 5.00 \$ \$ 69,439 5.00 \$ \$ 120,788 5.00 \$ \$ (480,270) 5.00 \$ \$ 476,563 5.00 \$  se (decrease)  \$ \$ (decrease) \$	Original Recognition (Gain)/Loss Period 2022  \$ (26,613) 5.00 \$ (5,321) \$ 69,439 5.00 \$ 13,888 \$ 120,788 5.00 \$ 24,158 \$ (480,270) 5.00 \$ (96,054) \$ 476,563 5.00 \$ 95,313  se (decrease)  \$ 31,984	Original Investment Recognition (Gain)/Loss Period 2022  \$ (26,613) 5.00 \$ (5,321) \$ \$ 69,439 5.00 \$ 13,888 \$ \$ 120,788 5.00 \$ 24,158 \$ \$ (480,270) 5.00 \$ (96,054) \$ \$ 476,563 5.00 \$ 95,313 \$  se (decrease) \$ 31,984 \$	Original Investment Recognition (Gain)/Loss Period 2022 2023  \$ (26,613) 5.00 \$ (5,321) \$ - \$ 69,439 5.00 \$ 13,888 \$ 13,887 \$ 120,788 5.00 \$ 24,158 \$ 24,158 \$ (480,270) 5.00 \$ (96,054) \$ (96,054) \$ 476,563 5.00 \$ 95,313 \$ 95,313  se (decrease) \$ 31,984 \$ 37,304	Original Investment Recognition (Gain)/Loss Period 2022 2023  \$ (26,613) 5.00 \$ (5,321) \$ - \$ \$ 69,439 5.00 \$ 13,888 \$ 13,887 \$ \$ 120,788 5.00 \$ 24,158 \$ 24,158 \$ \$ (480,270) 5.00 \$ (96,054) \$ (96,054) \$ \$ 476,563 5.00 \$ 95,313 \$ 95,313 \$  see (decrease) \$ 31,984 \$ 37,304 \$	Original Investment Recognition (Gain)/Loss Period 2022 2023 2024  \$ (26,613) 5.00 \$ (5,321) \$ - \$ - \$ 69,439 5.00 \$ 13,888 \$ 13,887 \$ - \$ 120,788 5.00 \$ 24,158 \$ 24,158 \$ 24,156 \$ (480,270) 5.00 \$ (96,054) \$ (96,054) \$ (96,054) \$ 476,563 5.00 \$ 95,313 \$ 95,313 \$ 95,313  se (decrease) \$ 31,984 \$ 37,304 \$ 23,415	Original Investment Recognition (Gain)/Loss Period 2022 2023 2024  \$ (26,613) 5.00 \$ (5,321) \$ - \$ - \$ \$ 69,439 5.00 \$ 13,888 \$ 13,887 \$ - \$ \$ 120,788 5.00 \$ 24,158 \$ 24,158 \$ 24,156 \$ \$ (480,270) 5.00 \$ (96,054) \$ (96,054) \$ (96,054) \$ \$ 476,563 5.00 \$ 95,313 \$ 95,313 \$ 95,313 \$  see (decrease) \$ 31,984 \$ 37,304 \$ 23,415 \$	Original Recognition (Gain)/Loss Period 2022 2023 2024 2025  \$ (26,613) 5.00 \$ (5,321) \$ - \$ - \$ - \$ - \$ 5 69,439 5.00 \$ 13,888 \$ 13,887 \$ - \$ - \$ - \$ 5 69,478 5.00 \$ 24,158 \$ 24,158 \$ 24,156 \$ - \$ 5 (480,270) 5.00 \$ (96,054) \$ (96,054) \$ (96,054) \$ (96,054) \$ 476,563 5.00 \$ 95,313 \$ 95,313 \$ 95,313 \$ 95,313 \$ 96,313	Investment (Gain)/Loss         Recognition         2022         2023         2024         2025           \$ (26,613)         5.00         \$ (5,321)         \$ -         \$ -         \$ -         \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ -         \$ \$ \$ -         \$ \$ -         \$ \$ \$ -         \$ \$ \$ -         \$ \$ \$ -         \$ \$ \$ -         \$ \$ \$ \$ -         \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$

<sup>&</sup>lt;sup>1</sup> Gains and losses in the assets attributable to investment experience is amortized over a five-year period determined as of the beginning of the measurement period. For this purpose, the investment gain or loss is net of investment expenses.

<sup>&</sup>lt;sup>2</sup> Deferred outflows are presented as positive amounts and deferred inflows are presented as negative amounts. Positive amounts increase pension expense and negative amounts decrease pension expense.

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

## I. Determination of Resources of Deferred Outflows and Resources of Deferred Inflows for the Fiscal Year Ending June 30, 2022

Deferred Outflows an	nd Inflows (000's	)					cumulative		Balances at J	une 30	0, 2022
	Established in						Amounts Recognized				
	Fiscal Year								Deferred		Deferred
			Oni oin al		Ominim al		n Expense		Deferred Outflows of		Inflows of
	Ending		Original		Original		through				
	June 30,		Loss (a)		(Gain)	Jui	ne 30, 2022 (c)		Resources $(a) = (a) - (c)$		Resources e) = (b) - (c)
a Europianas (Caina)	2018		(11)	ф.		ф.			2) (0)		0) (0) (0)
a. Experience (Gains)				\$	(64,966)	\$	(64,966)			\$	-
and Losses	2019	ф	( ( )	\$	(20,127)	\$	(17,464)	ф	0.400	\$	(2,663)
	2020	\$	6,622			\$	4,200	\$	2,422		
	2021	\$	1,214	φ.	(1 212)	\$	574	\$	640	ф	(()
	2022			\$	(1,912)	\$	(466)	\$	3,062	<u>\$</u> \$	(1,446) (4,109)
								Ψ	3,002	Ψ	(4,109)
b. Changes in	2018			\$	(13,322)	\$	(13,322)			\$	-
Assumptions	2019	\$	71,345			\$	61,904	\$	9,441		
	2020			\$	(91,982)	\$	(58,341)			\$	(33,641)
	2021			\$	(8,859)	\$	(4,188)			\$	(4,671)
	2022	\$	85,019			\$	20,736	\$	64,283		
								\$	73,724	\$	(38,312)
c. Investment (Gains)	2018			\$	(26,613)	\$	(26,613)			\$	-
and Losses	2019	\$	69,439			\$	55,552	\$	13,887		
	2020	\$	120,788			\$	72,474	\$	48,314		
	2021			\$	(480,270)	\$	(192,108)			\$	(288,162)
	2022	\$	476,563			\$	95,313	\$	381,250		
								\$	443,451	\$	(288,162)
d. Collective Deferred Out	flows/(Inflows) of Res	ources: (a	(a) + (b) + (c)					\$	520,237	\$	(330,583)

<sup>&</sup>lt;sup>1</sup> Deferred outflows of resources are presented as positive amounts. Deferred inflows of resources are presented as negative amounts.

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# J. Schedule of Deferred Outflows of Resources and Deferred Inflows of Resources to be Recognized in Future Pension Expense under GASB 68

## Future Amortization of Deferred Outflows and Inflows (000's)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions recognized in pension expense as follows:

Year Ending June 30:

2023	\$ 44,498
2024	\$ 28,706
2025	\$ 19,112
2026	\$ 97,338
2027	\$ -
Thereafter	\$ -

# SECTION III - ASSETS

## **ASSETS**

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A. Reconciliation of Market Value of Assets and Investment Return	19

# SECTION III - ASSETS

## A. Reconciliation of Market Value of Assets and Investment Return

1.	Market Value of Assets at June 30, 2021	\$ 2,807,681,000
2.	Contributions	
	a. Employer Contributions	\$ 54,458,000
	b. Employee Contributions	 20,014,000
	c. Total	\$ 74,472,000
3.	Benefit Payments in 2021 - 2022	\$ 201,510,000
4.	Expenses	
	a. Investment Fees	\$ 19,001,000
	b. Administrative Fees	 6,089,000
	c. Total	\$ 25,090,000
5.	Transfers In / (Out)	\$ 2,769,000
6.	Interest and Dividend Income	\$ 46,685,000
7.	Unrealized Gain/(Loss)	\$ (357,236,000)
8.	Net Realized Gain/(Loss)	\$ 41,469,000
9.	Other Revenue	\$ 17,436,000
10.	Total Income: $(6) + (7) + (8) + (9)$	\$ (251,646,000)
11.	Market Value of Assets at June 30, 2022: $(1) + (2)(c) - (3) - (4)(c) + (10)$	\$ 2,406,676,000
12.	Investment Return: $[2 \times (10)] \div [(1) + (11) - (10)]$	-9.21%

#### **CENSUS DATA**

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C. Distribution of Active Members by Age and Service for Police & Fire Employees	22
D. Distribution of Terminated Vested Members by Age and Service	23
E. Distribution of Retired Members, Beneficiaries, and Disabled Members by Age	24
F. Flow of Lives	25

# **A.** Census Information

			J <sub>1</sub>	une 30, 2019	J	une 30, 2020	<u>J</u> ı	ıne 30, 2021
1.	Act	ive						
	a.	Number		6,076		6,122		5,985
	b.	Average Age		43.5		43.5		43.7
	c.	Average Years of Service		11.4		11.4		11.4
	d.	Anticipated Payroll	\$	356,149,000	\$	376,847,000	\$	402,813,000
	e.	Actual Covered Payroll	\$	338,373,000	\$	372,817,000	\$	379,346,000
2.	Ter	minated - Vested and Nonvested						
	a.	Number		1,066		1,126		1,245
	b.	Lump Sum- Refund of Contribution	\$	8,822,000	\$	8,642,000	\$	8,782,000
3.	Ret	tiree, Beneficiary, and DROP Enrollees						
	a.	Number		4,604		4,696		4,800
	b.	Annual Benefits Payable	\$	160,504,000	\$	164,358,000	\$	170,082,000
	c.	DROP Account Balance	\$	16,949,000	\$	16,054,000	\$	16,305,000
4.	Dis	abled						
	a.	Number		711		718		708
	b.	Annual Benefits Payable	\$	19,943,000	\$	20,353,000	\$	20,335,000

# B. Distribution of Active Members by Age and Service for General Employees

1			Distributi	ion of Police 8	& Fire Active	Members by	Age and Serv	ice as of June	30, 2021		
Attained Age	Under 1 year	1 to 4 years	5 to 9 years	10 to 14 years	15 to 19 years	20 to 24 years	25 to 29 years	30 to 34 years	35 to 39 years	Over 40 years	Total
<25	48	88									136
25-29	65	160	17								242
30-34	48	151	57	6							262
35-39	27	129	71	37	6	1					271
40-44	23	83	79	52	37	16					290
45-49	22	73	72	51	41	46	4				309
50-54	17	84	76	63	41	54	19	4			358
55-59	13	84	77	41	50	53	19	11	3		351
60-64	11	46	52	48	34	55	22	8	2	2	280
65-69		15	27	20	21	18	4	1	2	2	110
70&Up		4	5	7	6	8	5	1		1	37
Total	274	917	533	325	236	251	73	25	7	5	2,646

## C. Distribution of Active Members by Age and Service for Police & Fire Employees

A44 - 3 3			Distribut	ion of Police 8	& Fire Active	Members by	Age and Serv	ice as of June	30, 2021		
Attained Age	Under 1 year	1 to 4 years	5 to 9 years	10 to 14 years	15 to 19 years	20 to 24 years	25 to 29 years	30 to 34 years	35 to 39 years	Over 40 years	Total
<25	20	66	2								88
25-29	42	329	60								431
30-34	26	223	174	76	1						500
35-39	13	100	96	231	31	4					475
40-44	4	48	38	193	136	50	2				471
45-49	1	11	15	73	159	224	30	1			514
50-54		8	6	40	120	240	115	26			555
55-59		5	4	8	39	78	44	35	8		221
60-64	1	1	2	4	9	18	5	14	12	2	68
65-69				2		7	2	1	4		16
70&Up	_	_	_	_		_		_		_	
Total	107	791	397	627	495	621	198	77	24	2	3,339

# D. Distribution of Terminated Members by Age and Service

		Distribution of	Terminated \	Vested Memb	ers by Age and	l Service as of	June 30, 202	
Attained Age	Under 5	5 to 9	10 to 14	15 to 19	20 to 24	25 to 29	Over 30	Total
	years1	years1	years	years	years	years	years	
<25	63							63
25-29	147	1						148
30-34	209	8						217
35-39	219	19	5	1				244
40-44	150	15	11	4				180
45-49	114	10	8	4	1			137
50-54	73	12	9	6	3			103
55-59	57	12	4	3	1	1		78
60-64	31	4	2	1				38
65-69	17	1		1				19
70&Up	16	1	1					18
Total	1,096	83	40	20	5	1		1,245

 $<sup>^{1}</sup>$  Participants are vested in the employee contributory portion of their benefit and entitled to a refund of employee contributions.

## E. Distribution of Retired, Beneficiaries, Disabled, and DROP Members by Age and Number of Years Retired 1,2

	Distribution of Retired Members, Beneficiaries, and Disabled Members by Age and Number of Years Retired as of June 30, 2021										
Attained Age	Under 5 years	5 to 9 years years	10 to 14 years	15 to 19 years	20 to 24 years	25 to 29 years	Over 30 years	Total			
<40	27	13	4	5	1	1		51			
40-44	38	11	6	6			2	63			
45-49	100	26	6	18	3			153			
50-54	226	109	23	24	7	6		395			
55-59	258	226	62	39	14	17	4	620			
60-64	191	213	168	92	22	24	12	722			
65-69	126	147	214	184	121	42	32	866			
70-74	51	109	144	199	265	146	70	984			
75-79	8	22	48	95	217	213	122	725			
80-84	2	8	13	38	84	148	202	495			
85-89	1		3	14	34	53	187	292			
90&Up	_		2	1	7	20	112	142			
Total	1,028	884	693	715	775	670	743	5,508			

<sup>&</sup>lt;sup>1</sup> For the above exhibit, the average of 17 years of retirement was used for 64 retirees who did not have a date of retirement in the data. This does not impact the plan's liability.

<sup>&</sup>lt;sup>2</sup> Includes 247 employees currently participating in the DROP and 20 employees who temporarily froze participation in the DROP Program effective November 1, 2015 or November 1, 2016. These members are reflected in the "under 5 years" of retirement column.

# F. Flow of Lives from June 30, 2020 to June 30, 2021

_	Actives	Terminated	Disabled	Retired	Beneficiary	DROP	<u>Total</u>
June 30, 2020	6,122	1,126	718	3,411	1,032	253	12,662
New Entrants:	445	-	-	-	-	-	445
Rehires:	8	(7)	-	(1)	-	-	-
DROP:	(120)	-	-	(1)	-	121	-
Vested Terminations:	(195)	195	-	-	-	-	-
Retirements:	(105)	(4)	-	214	-	(105)	-
Disablements:	(28)	-	29	-	-	(1)	-
Beneficiary	(10)	-	(6)	(34)	50	-	-
Death	(18)	-	(32)	(77)	(65)	(1)	(193)
Refunded	(121)	(73)	-	-	-	-	(194)
Data Adjustments: _	7	8	(1)	1	3_		18
June 30, 2021	5,985	1,245	708	3,513	1,020	267	12,738

# SECTION V - ACTUARIAL ASSUMPTIONS AND METHODS

### ACTUARIAL ASSUMPTIONS AND METHODS

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#### SECTION V - ACTUARIAL ASSUMPTIONS AND METHODS

## A. Actuarial Assumptions: General Employees

The assumptions used in the valuation were selected and approved by the City of Memphis. The actuary and other economic and investment professionals provide advice for selecting the economic and demographic assumptions. The assumptions are considered reasonable for purposes of this valuation.

Interest Rate /
Investment Return

7.25% per year for GASB 67 and GASB 68 purposes

Interest Crediting Rate

Cash Balance Account

July 1, 2021 - June 30, 2022

(11.26%)

(actual return on assets during FY22 less 1.0%)

July 1, 2022 -

6.25%

(valuation interest rate less 1.0%)

IRC 401(a) Account 5

5.25%

**Inflation Assumption** 

2.25%

**Future Salary Increases** 

The salary scale is based on an experience study performed in 2020. The rates below reflect merit and promotional increases, net of inflation. For valuation purposes, future salary increases are expected to increase by the rates below plus the inflation assumption.

#### Years of Service

Age	< 4	>= 4
< 25	7.25%	4.25%
26-30	6.00%	3.00%
31-35	5.00%	2.00%
36-40	5.00%	2.00%
41-45	3.00%	2.00%
46- 50	2.50%	1.50%
51- 55	2.25%	1.25%
56+	2.00%	1.00%

Note: The actual return on assets for the year ending June 30, 2022 was provided by the City of Memphis.

### SECTION V - ACTUARIAL ASSUMPTIONS AND METHODS

## A. Actuarial Assumptions: General Employees (continued)

Cost of Living Increases — None assumed as COLA increases are <i>ad noc</i> in nature and are not substantively automat	Cost of Living Increases	None assumed as COLA increases are ad hoc in nature and are not substantively automatic
---	--------------------------	---

Mortality

Service Cost Healthy General: Fully Generational PubG-2010 Public Sector Mortality table for general employees

adjusted by a one year set forward with MP-2020 projection scale from 2010.

Disabled General: Fully Generational PubNS-2010 Public Sector Disabled Mortality table for non-safety employees adjusted by a three year set back with MP-2020 projection scale from 2010.

Survivors General: Fully Generational PubS-2010 Public Sector Contingent Survivor table for general employees adjusted by a one year set forward with MP-2020 projection scale from 2010.

Net Pension Liability Healthy General: Fully Generational PubG-2010 Public Sector Mortality table for general employees

adjusted by a one year set forward with MP-2021 projection scale from 2010.

Disabled General: Fully Generational PubNS-2010 Public Sector Disabled Mortality table for non-safety employees adjusted by a three year set back with MP-2021 projection scale from 2010.

Survivors General: Fully Generational PubS-2010 Public Sector Contingent Survivor table for general employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

Account Balance Conversion Account balances under the 2016 Plan (effective July 1, 2016) are converted at 5.0% interest (required

under the plan) and the applicable mortality table under IRC 417(e) in effect on the current

measurement date.

# <u>SECTION V - ACTUARIAL ASSUMPTIONS AND METHODS</u>

# A. Actuarial Assumptions: General Employees (continued)

Termination

Select and Ultimate rates. Sample rates are shown below:

1978 Plan

Males		Years of Service									
	Age	0	1	2	3	4	5+				
	20-24	55.0%	52.0%	47.0%	45.0%	40.0%	25.0%				
	25-29	63.0%	57.0%	31.0%	17.0%	7.0%	15.0%				
	30-34	46.0%	46.0%	18.0%	14.0%	14.0%	15.0%				
	35-39	22.0%	22.0%	17.0%	7.0%	7.0%	8.0%				
	40-44	26.0%	4.0%	11.0%	11.0%	10.0%	6.0%				
	45-49	5.0%	5.0%	5.0%	5.0%	5.0%	6.0%				
	50-54	5.0%	5.0%	5.0%	5.0%	4.0%	5.0%				
	55+	3.0%	3.0%	3.0%	3.0%	3.0%	5.0%				
Females				Years of	f Service						
	Age	О	1	2	3	4	5+				
	20-24	25.0%	22.0%	20.0%	20.0%	20.0%	15.0%				
	25-29	24.0%	16.0%	14.0%	10.0%	12.0%	10.0%				
	30-34	26.0%	17.0%	12.0%	13.0%	13.0%	8.0%				
	35-39	14.0%	11.0%	15.0%	11.0%	11.0%	7.0%				
	40-44	18.0%	14.0%	8.0%	8.0%	7.0%	7.0%				
	45-49	18.0%	14.0%	8.0%	8.0%	5.0%	7.0%				
	50-54	6.0%	6.0%	7.0%	7.0%	5.0%	7.0%				
	55+	6.0%	6.0%	7.0%	7.0%	5.0%	5.0%				

# A. Actuarial Assumptions: General Employees (continued)

45-49 50-54

55+

Termination

Select and Ultimate rates. Sample rates are shown below:

6.0%

6.0%

6.0%

2016 Plan

Males		Years of Service				
	Age	o	1	2	3+	
	20-24	40.0%	40.0%	40.0%	25.0%	
	25-29	40.0%	40.0%	40.0%	15.0%	
	30-34	35.0%	35.0%	35.0%	15.0%	
	35-39	25.0%	25.0%	25.0%	8.0%	
	40-44	15.0%	15.0%	15.0%	6.0%	

Females

Years of Service	

6.0%

5.0%

5.0%

6.0%

6.0%

6.0%

Age	O	1	2	3+
20-24	25.0%	25.0%	25.0%	15.0%
25-29	20.0%	20.0%	20.0%	10.0%
30-34	17.5%	17.5%	17.5%	8.0%
35-39	15.0%	15.0%	15.0%	7.0%
40-44	15.0%	15.0%	15.0%	7.0%
45-49	15.0%	15.0%	15.0%	7.0%
50-54	10.0%	10.0%	10.0%	7.0%
55+	10.0%	10.0%	10.0%	5.0%

6.0%

6.0%

6.0%

# A. Actuarial Assumptions: General Employees (continued)

Retirement Rates Retirement rates vary by age and plan:

1978 Plan	Age	Rate
	< 45	15%
	45-49	15%
	50-54	15%
	55-59	15%
	60-64	15%
	65-69	25%
	70+	100%
2016 Plan	Age	Rate
	62	20%
	63	20%
	64	20%
	64 65	100%

Disability

1968 Social Security Experience Table. Sample rates are shown below:

Age	Combined Male / Female
20-24	0.10%
25-29	0.10%
30-34	0.10%
35-39	0.10%
40-44	0.17%
45-49	0.28%
50-54	0.63%
55+	1.33%

<sup>&</sup>lt;sup>1</sup> For the 2016 Plan participants, there is minimal retirement experience to date. Therefore, this assumption was not based on the most recent experience study and will continue to be monitored as additional experience becomes available.

### A. Actuarial Assumptions: General Employees (continued)

Marriage 80% of male General Employees and 50% of female General Employees are assumed to be married. Wives are

assumed to be three years younger than their husbands.

Death/Disability Deaths and disabilities for active General Employees are assumed to be not line-of-duty.

Form of Payment It has been assumed that benefits will be paid in the normal annuity form applicable to the particular benefit.

1948 Plan or 1978 Plan: General employees who terminate prior to retirement age are assumed to elect to receive their employee contributions times the applicable return multiple.

2016 Plan: General Employees who terminate prior to ten years of service will elect to receive a refund of their employee contributions under the 1978 Plan (if any) times the applicable return multiple plus the employee account balance under the 2016 Plan. Those who withdraw after ten years of service will elect to receive their entire accrued benefit as a lifetime annuity and commencing at age 60.

Expense Load None.

Data Assumptions Cash balance accounts for the period from July 1, 2021 to June 30, 2022 are projected based on estimated service credits and actual interest credits using -11.26% (the actual FY21 return on assets of -10.26% less 1.00%).

If the FY21 pensionable earnings is missing for actives and terminated vested members, their earnings is assumed to equal \$61,200.

If an active member is listed as a 2016 plan member and the listed employee contribution earned under the legacy plan (i.e., employee contributions contributed when in the 1978/2012 plan) is greater than \$0, then the liability would incorporate the frozen legacy benefit. If the active member is listed as a 2016 plan member and the listed employee contributions earned under the legacy plan is \$0, then the liability would not incorporate the frozen legacy benefit (as PwC understands that the member received a refund of their legacy contributions in lieu of receiving an annuity of their legacy benefit).

# A. Actuarial Assumptions: General Employees (continued)

**Changes in Assumptions** The mortality improvement scale was updated from MP-2020 to MP-2021.

The mortality improvement scale was updated from MP-2020 to MP-2021.

The valuation interest rate was decreased from 7.50% to 7.25%. In addition, the interest crediting rates for the Cash Balance Account and IRC 401(a) Account decreased by 0.25% (consistent with the decrease in the interest rate assumption) to 6.25% and 5.25%, respectively.

The inflation assumption was increased from 2.00% to 2.25%.

### B. Actuarial Assumptions: Police and Fire Employees

The assumptions used in the valuation were selected and approved by the City of Memphis. The actuary and other economic and investment professionals provide advice for selecting the economic and demographic assumptions. The assumptions are considered reasonable for purposes of this valuation.

Interest Rate /
Investment Return

7.25% per year for GASB 67 and GASB 68 purposes

Interest Crediting Rate

interest creating rate

Cash Balance Account July 1, 2021 - June 30, 2022

(11.26%)

(actual return on assets during FY22 less 1.0%)

July 1, 2021 -

6.25%

(valuation interest rate less 1.0%)

IRC 401(a) Account 5.25%

**Inflation Assumption** 

2.25%

**Future Salary Increases** 

The salary scale is based on an experience study performed in 2020. The rates below reflect merit and promotional increases, net of inflation. For valuation purposes, future salary increases are expected to increase by the rates below plus the inflation assumption.

Years of Service

Age	< 4	>= 4
< 25	7.25%	4.25%
26-30	6.00%	3.00%
31-35	5.00%	2.00%
36-40	5.00%	2.00%
41-45	3.00%	2.00%
46- 50	2.50%	1.50%
51- 55	2.25%	1.25%
56+	2.00%	1.00%

Note: The actual return on assets for the year ending June 30, 2022 was provided by the City of Memphis.

# B. Actuarial Assumptions: Police and Fire Employees (continued)

Cost of Living Increases	None assumed as COLA increases are <i>ad hoc</i> in nature and are not substantively automatic.
Mortality	
Service Cost	Healthy Police and Fire: Fully Generational PubG-2010 Public Sector Mortality table for general employees adjusted by a one year set forward with MP-2020 projection scale from 2010.
	Disabled Police and Fire: Fully Generational PubNS-2010 Public Sector Disabled Mortality table for non-safety employees adjusted by a three year set back with MP-2020 projection scale from 2010.
	Survivors Police and Fire: Fully Generational PubS-2010 Public Sector Contingent Survivor table for general employees adjusted by a one year set forward with MP-2020 projection scale from 2010.
Net Pension Liability	Healthy Police and Fire: Fully Generational PubS-2010 Public Sector Mortality table for safety employees adjusted by a one year set forward with MP-2021 projection scale from 2010.
	Disabled Police and Fire: Fully Generational PubS-2010 Public Sector Disabled Mortality table for safety employees adjusted by a three year set back with MP-2021 projection scale from 2010.
	Survivors Police and Fire: Fully Generational PubS-2010 Public Sector Contingent Survivor table for safety employees adjusted by a one year set forward with MP-2021 projection scale from 2010.
Account Balance Conversion	Account balances under the 2016 Plan (effective July 1, 2016) are converted at 5.0% interest (required under the plan) and the applicable mortality table under IRC 417(e) in effect on the current measurement date.

# B. Actuarial Assumptions: Police and Fire Employees (continued)

Termination Select and Ultim

Select and Ultimate rates. Sample rates are shown below:

1978 Plan

Males				Years of	f Service		
	Age	O	1	2	3	4	5+
	20-24	13.0%	5.0%	5.0%	5.0%	5.0%	7.0%
	25-29	15.0%	5.0%	5.0%	5.0%	5.0%	7.0%
	30-34	17.0%	5.0%	4.0%	4.0%	3.0%	5.0%
	35-39	15.0%	5.0%	5.0%	5.0%	4.0%	5.0%
	40-44	18.0%	4.0%	4.0%	4.0%	2.0%	3.0%
	45-49	17.0%	20.0%	5.0%	5.0%	2.0%	3.0%
	50-54	15.0%	20.0%	5.0%	5.0%	2.0%	3.0%
	55+	15.0%	20.0%	5.0%	5.0%	2.0%	3.0%
Females				Years o	f Service		
	Age	0	1	2	3	4	5+
	20-24	25.0%	22.0%	20.0%	20.0%	20.0%	15.0%

Age	0	1	2	3	4	5+
20-24	25.0%	22.0%	20.0%	20.0%	20.0%	15.0%
25-29	24.0%	16.0%	14.0%	10.0%	12.0%	15.0%
30-34	26.0%	17.0%	12.0%	13.0%	13.0%	15.0%
35-39	14.0%	11.0%	15.0%	11.0%	11.0%	15.0%
40-44	18.0%	14.0%	8.0%	8.0%	7.0%	15.0%
45-49	18.0%	14.0%	8.0%	8.0%	5.0%	15.0%
50-54	6.0%	6.0%	7.0%	7.0%	5.0%	15.0%
55+	6.0%	6.0%	7.0%	7.0%	5.0%	15.0%

# B. Actuarial Assumptions: Police and Fire Employees (continued)

Termination

Select and Ultimate rates. Sample rates are shown below:

2016 Plan

Λ.	$I_{\alpha}$	10	
1 V	,,,	le:	۰

	Years of Service			
Age	0	1+		
20-24	25.0%	7.0%		
25-29	25.0%	7.0%		
30-34	25.0%	5.0%		
35-39	25.0%	5.0%		
40-44	15.0%	3.0%		
45-49	15.0%	3.0%		
50-54	15.0%	3.0%		
55+	15.0%	3.0%		

Females

Vaarc	of Service	

Age	0	1+
20-24	15.0%	15.0%
25-29	15.0%	15.0%
30-34	15.0%	15.0%
35-39	15.0%	15.0%
40-44	15.0%	15.0%
45-49	15.0%	15.0%
50-54	15.0%	15.0%
55+	15.0%	15.0%

# B. Actuarial Assumptions: Police and Fire Employees (continued)

Retirement rates The retirement rates vary by age and plan.	Retirement Rates	The retirement rates vary by age and plan:
---	------------------	--

1978 Plan	Age	Rate
	<45	50%
	45-49	30%
	50-54	20%
	55-59	20%
	60-64	20%
	65-69	50%
	70+	100%
2016 Plan	Age	Rate
		0/
	52	20%
	52 53	20% 20%
	53	20%
	53 54	20% 20%
	53 54 55	20% 20% 20%
	53 54 55 56	20% 20% 20% 20%
	53 54 55 56 57	20% 20% 20% 20% 20%

Disability

1968 Social Security Experience Table. Sample rates are shown below:

Age	Combined Male / Female
20-24	0.10%
25-29	0.10%
30-34	0.10%
35-39	0.10%
40-44	0.17%
45-49	0.28%
50-54	0.63%
55+	1.33%

<sup>&</sup>lt;sup>1</sup> For the 2016 Plan participants, there is minimal retirement experience to date. Therefore, this assumption was not based on the most recent experience study and will continue to be monitored as additional experience becomes available.

### B. Actuarial Assumptions: Police and Fire Employees (continued)

Marriage 80% of male Police and Fire are assumed to be married and 40% of female Police and Fire are assumed to be

married. Wives are assumed to be three years younger than their husbands.

Death/Disability Deaths and disabilities for active Police and Fire Employees are assumed to be line-of-duty.

Form of Payment It has been assumed that benefits will be paid in the normal annuity form applicable to the particular benefit.

1948 Plan and 1978 Plan: Police and Fire Employees who terminate prior to ten years of service will receive a

refund of their employee contributions under the 1978 Plan times the applicable return multiple

2016 Plan: Police and Fire Employees who terminate prior to ten years of service will receive a refund of their employee contributions under the 1978 Plan (if any) times the applicable return multiple plus the employee account balance under the 2016 Plan. Those who withdraw after ten years of service will receive their entire

accrued benefit as a lifetime annuity and commencing at age 60.

Expense Load None.

Data Assumptions Cash balance accounts for the period from July 1, 2021 to June 30, 2022 are projected based on estimated service

credits and actual interest credits using -11.26% (the actual FY21 return on assets of -10.26% less 1.00%).

If the FY21 pensionable earnings is missing for actives and terminated vested members, their earnings are

assumed to equal \$61,200.

If an active member is listed as a 2016 plan member and the listed employee contribution earned under the legacy plan (i.e., employee contributions contributed when in the 1978/2012 plan) is greater than \$0, then the liability would incorporate the frozen legacy benefit. If the active member is listed as a 2016 plan member and the listed employee contributions earned under the legacy plan is \$0, then the liability would not incorporate the frozen legacy benefit (as PwC understands that the member received a refund of their legacy contributions in lieu of

receiving an annuity of their legacy benefit).

# B. Actuarial Assumptions: Police and Fire Employees (continued)

# **Changes in Assumptions**

The mortality improvement scale was updated from MP-2020 to MP-2021.

The valuation interest rate was decreased from 7.50% to 7.25%. In addition, the interest crediting rates for the Cash Balance Account and IRC 401(a) Account decreased by 0.25% (consistent with the decrease in the interest rate assumption) to 6.25% and 5.25%, respectively.

The inflation assumption was increased from 2.00% to 2.25%.

### C. Actuarial Assumptions Rationale

Interest Rate / Investment Return

211.00.000.2111.00	determined contribution by the 2022 fiscal year. It is developed pursuant to paragraphs 40 - 45 of GASB 67 and paragraphs 26 - 31 of GASB 68.
	The City selected the assumption based on their best estimate of future returns considering the asset mix of the plan, and historical returns and forward looking capital market returns.
Future Salary Increases	This assumption is set considering underlying inflation and historical salary increases coupled with management's best estimate of future expectations.
Cost of Living Increases	This assumption is set considering historical cost of living increases coupled with management's best estimate of future expectations. COLA increases are ad hoc in nature and are not substantively automatic.
Mortality	Mortality rates are set based on the SOA's recent study of US mortality trends for pensions and adjusted based on future expectations with periodic monitoring of observed gains and losses caused by mortality patterns different than assumed.
Termination <sup>1</sup>	Termination rates are set based on the plan's historical experience observed in the 2020 experience study

Retirement<sup>2</sup>

Retirement rates are set based on the plan's historical experience observed in the 2020 experience study and future expectations with periodic monitoring of observed gains and losses caused by retirement

and future expectations with periodic monitoring of observed gains and losses caused by termination

Equal to the single rate of return as the City's funding policy requires fully funding the actuarially

patterns different than assumed.

patterns different than assumed.

<sup>&</sup>lt;sup>1</sup> For the 1978/2012 plan participants, the select period is based on the prior experience study performed in 2014 as these individuals had no select period experience during the most recent experience study performed in 2020.

<sup>&</sup>lt;sup>2</sup> For the 1978/2012 Plan participants, retirement rates were updated based on observations in the 2020 experience study. For the 2016 Plan participants, very limited exposures exist. Therefore, the retirement rates were selected by the City based on their best estimate of anticipated future experience at the time of the plan change in 2016. The City will continue to monitor as actual experience becomes available.

# C. Actuarial Assumptions Rationale (continued)

Disability Disability rates are set based on the plan's historical experience observed in the 2020 experience study and

future expectations with periodic monitoring of observed gains and losses caused by disability patterns

different than assumed.

Marriage Marital rates are set based on the plan's historical experience and future expectations with periodic

monitoring of observed gains and losses caused by marital patterns different than assumed.

Form of Payment This assumption is based on historical experience and management's best expectations given the current

plan provisions.

<sup>&</sup>lt;sup>1</sup> For the 1978/2012 plan participants, the select period is based on the prior experience study performed in 2014 as these individuals had no select period experience during the most recent experience study performed in 2020.

### D. Actuarial Methods for GASB 67 and GASB 68 Purposes

#### 1. Actuarial Cost Method

The actuarial cost method is the Entry Age Normal Actuarial Cost Method. This method determines a normal cost rate as a fixed percentage of compensation for each active participant. The current year's normal cost is the participant's compensation multiplied by the normal cost rate. Annual contributions in this amount, from the date the participant entered the plan (or would have entered, if the plan had always been in effect and the participant had entered at the earliest possible date) until retirement, would be sufficient to provide for the actuarial present value of the participant's plan benefits. The total normal cost is the sum of the normal costs for all active participants.

The actuarial accrued liability is the present value of future benefits, for both active and inactive participants, less the present value of future normal costs.

#### 2. Asset Valuation Method

Fair value of assets.

#### 3. Measurement of Benefit Obligations and Balance Sheet Adjustments

Valuation Date July 1, 2021

Measurement Date June 30, 2022

Fiscal Year End Reporting Date

June 30, 2022

Benefit obligations were determined using a July 1, 2021 valuation date and based on census data as of that date. The resulting valuation was then rolled forward to the June 30, 2021 measurement date using standard actuarial techniques with adjustments for service cost, interest, benefit payments, and significant changes subsequent to the valuation data and before the measurement date. Subsequent adjustment includes a 2021 one-time bonus payable to active employees, 2022 one-time 1.0% bonus payable to eligible retirees, and a 1.0% COLA to eligible retirees.

Significant changes in the valuation include adjustments for the actual interest crediting rate of -11.26% (-10.26% actual return on assets less 1.00%) for the period from July 1, 2021 to June 30, 2022 and an update in the mortality improvement scale.

### 4. <u>Changes in Actuarial Methods</u>

There were no changes from the prior year.

# **SUMMARY OF PLAN PROVISIONS**

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City of Memphis

# A. Summary of Plan Provisions: General Employees

Below is a summary of the plan provisions that are pertinent to the valuation herein and may exclude certain provisions that are not deemed relevant to our calculations. This summary is based on our understanding of the plan provisions set forth in the applicable statutes of the City of Memphis. If there is a discrepancy between the summary below and the applicable statutes, the applicable statutes shall govern.

Effective Date	Originally effective October 1, 1948. Revised July 1, 1978, January 1, 1990, December 1, 2000, July 1, 2012 and July 1, 2016.	
Participation		
1948 Plan	All regular salaried employees on their date of hire and hired before July 1, 1978.	
1978 Plan	All regular salaried employees on their date of hire and hired on or after July 1, 1978 but prior to July 1, 2016.	
2016 Plan	All regular salaried employees on their date of hire and hired on or after July 1, 2016. In addition, any nongrandfathered employee in the 1978 Plan will participate in the 2016 Plan as of July 1, 2016. [Certain eligible participants elected to be transferred from the 2016 Plan to the 1978 Plan in 2021.]	
	For this purpose, a nongrandfathered employee is any employee with less than $7\frac{1}{2}$ Years of Service as of July 1, 2016.	
Compensation	Basic salary, excluding overtime, but including shift premium, hazardous pay, longevity pay and incentive pay.	
Average Monthly Compensation	For 1948 Plan employees and 1978 Plan employees hired before July 1, 2012, the highest average monthly Compensation received for any five consecutive years of service, or the most recent year's earnings, if greater.	
	For 1978 Plan employees hired after June 30, 2012, highest average monthly Compensation received for any three consecutive years of service.	
Year of Service	One year of service is earned for each 12-month period beginning at date of employment. Fractional periods (months and days) are also credited.	

### A. Summary of Plan Provisions: General Employees (continued)

### **Accrued Benefit**

1948 Plan

An employee in the 1948 Plan may choose between (1) and (2):

- (1) The sum of (a) and (b):
  - (a) 2½% of Average Monthly Compensation times Years of Service before 1/1/90, *plus* 2½% of Average Monthly Compensation times Years of Service after 1/1/90.

Total Years of Service in part (a) must not exceed 25 years.

(b) 1% of Average Monthly Compensation times Years of Service in excess of 25

The maximum total retirement benefit is 72½ % of the Average Monthly Compensation.

(2) Return of Employee Contributions in accordance with the following schedule:

Years of Service	Return Multiple
less than 5	1.0
5 to 14	1.5 - 2.9
15 or more	3.0

### A. Summary of Plan Provisions: General Employees (continued)

### **Accrued Benefit (continued)**

1978 Plan

A grandfathered employee is any employee hired before July 1, 2016 and who has 7½ or more Years of Service as of July 1, 2016. All other employees are nongrandfathered.

The Accrued Benefit for nongrandfathered employees will be based on Average Monthly Compensation and Years of Service as of June 30, 2016 after which future benefits will be earned under the 2016 Plan.

An employee in the 1978 Plan may choose between (1) and (2):

- (1) The sum of (a) and (b):
  - (a) For employees hired before July 1, 2012: 2½4% of Average Monthly Compensation times Years of Service before 1/1/90, plus 2½2% of Average Monthly Compensation times Years of Service after 1/1/90.

For employees hired after June 30, 2012: 21/4% of Average Monthly Compensation times Years of Service

Total Years of Service in part (a) must not exceed 25 years.

- (b) 1% of Average Monthly Compensation times Years of Service in excess of 25, up to a maximum total retirement benefit of 72½ %.
- (2) Return of Employee Contributions in accordance with the following schedule:

Years of Service	Return Multiple
less than 5	1.0
5 to 14	1.5 - 2.9
15 or more	3.0

### A. Summary of Plan Provisions: General Employees (continued)

#### **Accrued Benefit (continued)**

2016 Plan

An employee in the 2016 Plan will be required to receive the Normal Form of Annuity derived by both a market-rate cash balance account and a defined contribution account.

Market-rate Cash Balance Account

Annual allocations to the cash balance account are equal to a percentage of Compensation that varies by Years of Service pursuant to the following allocation schedule:

Years of Service	Allocation %
0.00 - 4.99	5%
5.00 - 9.99	7%
10.00 - 14.99	9%
15.00 - 19.99	12%
20.00 +	15%

Interest Credits applied to the cash balance account are based on an interest crediting rate equal to the investment return on plan assets *less* one percent (1.0%).

The Normal Form of Annuity is determined based on Actuarial Equivalence of five percent (5.0%) per annum and the applicable mortality table pursuant to IRC Section 417(e)(3) for the Plan Year.

Defined Contribution Account Balance

Annual allocations to the defined contribution account are equal to seven and one-half percent (7.5%) of Compensation which consists of a six percent (6.0%) of Compensation as an employee contribution and one and one half percent (1.5%) of Compensation as an employer contribution. Assets are participant directed and the investment earnings are included in the defined contribution account balance. At retirement, the defined contribution account balance is converted to a liftime annuity.

The Normal Form of Annuity is determined based on Actuarial Equivalence of five percent (5.0%) per annum and the applicable mortality table pursuant to IRC Section 417(e)(3) for the Plan Year.

# A. Summary of Plan Provisions: General Employees (continued)

### **Minimum Accrued Benefit**

1948 Plan and 1978 Plan	Years of Service	At Age	Monthly Minimum Accrued Benefit
	25 or more	No Restriction	\$525 plus \$21 times the lesser of 10 or Years of Service in excess of 25
	15 or more	65 or after	\$500 plus \$1 times the lesser of 25 or Years of Service
	less than 25	Before 65	The greater of \$262.50 or \$21 times Years of Service

2016 Plan

There is no minimum accrued benefit other than that provided for death and disability.

### **Normal Form of Annuity**

If single, an annuity for the life of the participant. A married participant will receive this annuity during his lifetime with a 75% continuation to his spouse upon his death. For 1948 Plan participants, 100% of the annuity is payable to the spouse upon the death of the participant.

#### **Normal Retirement**

Elected & Appointed

For elected and appointed participants hired before November 1, 2004, first day of month coincident with or next following completion of 12 Years of Service. Otherwise, normal retirement eligibility follows their respective plan.

Benefit Amount: Accrued Benefit

### A. Summary of Plan Provisions: General Employees (continued)

### **Normal Retirement (continued)**

1948 Plan

For 1948 Plan employees, first day of the month coincident with or next following the earlier of the following dates:

- (a) Age 60 and completion of 10 Years of Service; or
- (b) Completion of 25 Years of Service.

Benefit Amount: Accrued Benefit

1978 Plan

For 1978 Plan employees hired before July 1, 2012, first day of the month coincident with or next following the earliest of the following dates:

- (a) Age 60 and completion of 10 Years of Service;
- (b) Age 65 and completion of 5 Years of Service; or
- (c) Completion of 25 Years of Service.

Benefit Amount (hired before July 1, 2012): Accrued Benefit with no reduction for early retirement.

For 1978 Plan employees hired on or after June 30, 2012, first day of the month coincident with or next following the earliest of the following dates:

- (a) Age 65 and the completion of 5 Years of Service; or
- (b) Completion of 25 Years of Service

Benefit Amount (hired after July 1, 2012): A reduction of five percent (5%) per year for each year that the commencement date precedes the date the participant will attain age 62 applied to the Accrued Benefit.

### A. Summary of Plan Provisions: General Employees (continued)

### **Normal Retirement (continued)**

2016 Plan For 2016 Plan employees, first day of the month coincident with or next following the earlier of the

following dates:

(a) Age 65 and the completion of 5 Years of Service; or

(b) Completion of 25 Years of Service

Benefit Amount: Accrued Benefit

### **Disability**

Eligibility: No service requirement for line-of-duty; five years of service for non line-of-duty.

Line-of-Duty: A participant who becomes disabled while performing City duties is entitled to receive the greater of:

(1) 60% of Average Monthly Compensation as of date of disability; or

(2) Accrued Benefit as of date of disability.

Non Line-of-Duty Benefit: For 1948 Plan participants, disabled employees while actively employed for reasons other than line-of-duty is entitled to receive the greater of:

(1) 25% of Average Monthly Compensation as of date of disability; or

(2) Accrued Benefit as of date of disability.

For 1978 Plan participants, an employee who becomes disabled while actively employed for reasons other than line-of-duty is entitled to receive the Accrued Benefit as of date of disability.

For 2016 Plan participants, an employee who becomes disabled while actively employed for reasons other than line-of-duty is entitled to receive the Accrued Benefit as of date of disability.

### A. Summary of Plan Provisions: General Employees (continued)

#### **Vested Termination**

Eligibility: Termination of employment after completion of 10 Years of Service.

**Benefit Amount:** 

1948 Plan Accrued Benefit determined as of termination date becomes payable at age 65 for 1948 Plan employees.

1978 Plan Accrued Benefit determined as of termination date becomes payable at age 60 if hired before July 1, 2012

and becomes payable at age 62 if hired on or after July 1, 2012.

2016 Plan Accrued Benefit determined as of termination date becomes payable at age 60.

**Nonvested Termination** 

Eligibility: Termination of employment before completion of 10 Years of Service.

Benefit Amount:

1948 Plan Return of Employee Contributions times the appropriate return multiple.

1978 Plan Return of Employee Contributions times the appropriate return multiple. For a nongrandfathered

employee, only Employee Contributions through July, 2016 are refunded.

2016 Plan The portion of the cash balance account funded by employee contributions plus applicable interest credits.

### A. Summary of Plan Provisions: General Employees (continued)

### **Involuntary Retirement**

Eligibility:

1948 Plan Completion of 15 years of service

1978 Plan Completion of 12 years of service

Note: This pension does not apply to any employee hired after November 1, 2004

Benefit Amount: Accrued Benefit determined as of involuntary retirement date becomes payable on date of retirement.

#### **Pre-Retirement Death Benefit**

Eligibility: No service requirement for Line-of-Duty; 5 years of service for non line-of-duty.

Line-of-Duty Benefit: The surviving spouse (or children) of a participant who dies while performing City duties is entitled to

receive the greater of:

(1) 60% of Average Monthly Compensation as of date of death; or

(2) Accrued Benefit as of date of death.

Non Line-of-Duty

Benefit:

For the 1948 Plan, the surviving spouse (or children) of a participant who dies while actively employed will receive 100% of the participant's Accrued Benefit as of date of the participant's death.

For the 1978 Plan, the surviving spouse (or children) of a participant who dies while actively employed will receive 75% of the participant's Accrued Benefit as of date of the participant's death.

For the 2016 Plan, the surviving spouse (or children) of a participant who dies while actively employed will receive 75% of the Normal Form of Annuity as of the date of the participant's death.

### A. Summary of Plan Provisions: General Employees (continued)

# **Employee Contributions**

1948 Plan Employees in the 1948 Plan must contribute five percent (5%) of Compensation.

1978 Plan must contribute eight percent (8%) of Compensation.

2016 Plan Employees in the 2016 Plan must contribute two percent (2%) of Compensation to the cash balance account

and six percent (6%) of Compensation to the IRC section 401(a) defined contribution account.

**Changes From Prior Valuation** 

The Plan was amended to provide a one time bonus of 1.0% of the pension benefit amount for retirees, beneficiaries and disabled participants currently in pay status. Participants enrolled in the DROP program are

not eligible for this one time bonus.  $\Box$ 

The Plan was amended to provide a one time 1.0% cost of living adjustment effective July 1, 2022 for all retirees, beneficiaries and disabled participants. For this purpose, participants enrolled in the DROP program are eligible.

#### B. Summary of Plan Provisions: Police and Fire Employees

The following is a summary of the plan provisions. Please refer to the plan document for a full explanation of the plan and plan provisions.

Effective Date Originally effective October 1, 1948. Revised July 1, 1978, January 1, 1990, December 1, 2000,

July 1, 2012 and July 1, 2016.

**Participation** 

1948 Plan All regular salaried employees on their date of hire and hired before July 1, 1978.

1978 Plan All regular salaried employees on their date of hire and hired on or after July 1, 1978 but prior to

July 1, 2016.

2016 Plan All regular salaried employees on their date of hire and hired on or after July 1, 2016. In addition, any

nongrandfathered employee in the 1978 Plan will participate in the 2016 Plan as of July 1, 2016. [Certain

eligible participants were transferred from the 2016 Plan to the 1978 Plan in 2021.]

For this purpose, a nongrandfathered employee is any employee with less than  $7\frac{1}{2}$  Years of Service

as of July 1, 2016.

**Compensation** Basic salary, excluding overtime and double time compensation for holiday pay, but including shift

premium, hazardous pay, longevity pay and incentive pay.

**Average Monthly** 

Compensation

For 1948 Plan participants, the highest average monthly Compensation received for any five

consecutive years of service, or the most recent year's earnings, if greater.

For 1978 Plan employee and 2012 Plan employees, the highest average monthly Compensation received for any three consecutive years of service preceding the participant's date of termination.

Police officers hired prior to January 31, 1979 who retire with thirty years of service have their

accrued benefit determined based on Captain's compensation if greater than their actual compensation,

regardless of their rank.

**Year of Service** One year of service is earned for each 12-month period beginning at date of employment.

Fractional periods (months and days) are also credited.

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

#### **Accrued Benefit**

1948 Plan

The sum of (1) and (2):

(1) 2½% of Average Monthly Compensation times Years of Service before 1/1/90, *plus* 2½% of Average Monthly Compensation times Years of Service after 1/1/90.

Total Years of Service in part (a) must not exceed 25 years.

(2) 1% of Average Monthly Compensation times Years of Service in excess of 25, up to a maximum total retirement benefit of 72½ %.

1978 Plan

A grandfathered employee is any employee hired before July 1, 2016 and who has  $7\frac{1}{2}$  or more Years of Service as of July 1, 2016. All other employees are nongrandfathered.

The Accrued Benefit for nongrandfathered employees will be based on Average Monthly Compensation and Years of Service as of June 30, 2016 after which future benefits will be earned under the 2016 Plan.

The sum of (1) and (2):

(1) For employees hired before July 1, 2012: 2½% of Average Monthly Compensation times Years of Service before 1/1/90, plus 2½% of Average Monthly Compensation times Years of Service after 1/1/90.

For employees hired after June 30, 2012: 21/4% of Average Monthly Compensation times Years of Service

Total Years of Service in part (a) must not exceed 25 years.

(2) 1% of Average Monthly Compensation times Years of Service in excess of 25, up to a maximum total retirement benefit of 72½ %.

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

#### **Accrued Benefit**

2016 Plan

An employee in the 2016 Plan will be required to receive the Normal Form of Annuity derived by both a market-rate cash balance account and a defined contribution account.

Market-rate Cash Balance Account

Annual allocations to the cash balance account are equal to a percentage of Compensation that varies by Years of Service pursuant to the following allocation schedule:

Years of Service	Allocation %
0.00 - 4.99	8%
5.00 - 9.99	10%
10.00 - 14.99	12%
15.00 - 19.99	15%
20.00 +	18%

Interest Credits applied to the cash balance account are based on an interest crediting rate equal to the investment return on plan assets *less* one percent (1.0%).

The Normal Form of Annuity is determined based on Actuarial Equivalence of five percent (5.0%) per annum and the applicable mortality table pursuant to IRC Section 417(e)(3) for the Plan Year.

Defined Contribution Account Balance

Annual allocations to the defined contribution account are equal to seven and one-half percent (7.5%) of Compensation which consists of a six percent (6.0%) of Compensation as an employee contribution and one and one half percent (1.5%) of Compensation as an employer contribution. Assets are participant directed and the investment earnings are included in the defined contribution account balance.

The Normal Form of Annuity is determined based on Actuarial Equivalence of five percent (5.0%) per annum and the applicable mortality table pursuant to IRC Section 417(e)(3) for the Plan Year.

# B. Summary of Plan Provisions: Police and Fire Employees (continued)

Minimum	Accrued	<b>Benefit</b>
WIIIIIIIIIIIII	Accrueu	Denem

	Years of Service	At Age	Monthly Minimum Accrued Benefit
1948 Plan and 1978 Plan	25 or more	No Restriction	\$525 plus \$21 times the lesser of 10 or Years of Service in excess of 25
	15 or more	65 or after	\$500 plus \$1 times the lesser of 25 or Years of Service
	less than 25	Before 65	The greater of \$262.50 or \$21 times Years of Service
2016 Plan	There is no minimum accru	ed benefit other than tha	t provided for death and disability.
Normal Form of Annuity	•	ation to his spouse upon	married participant will receive this annuity during his his death. For 1948 plan participants, 100% of the e participant.
Normal Retirement			
Elected & Appointed	** *	•	November 1, 2004, first day of month coincident with or nerwise, normal retirement eligibility follows their
	Benefit Amount: Accrued B	enefit	
1948 Plan	For 1948 Plan employees, fi following dates:	rst day of the month coin	acident with or next following the earlier of the
	<ul><li>(a) Age 55 and comp</li><li>(b) Completion of 25</li></ul>	letion of 10 Years of Serv Years of Service.	ice; or
	Benefit Amount: Accrued B	enefit	

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

### **Normal Retirement (continued)**

1978 Plan

For 1978 Plan employees hired before July 1, 2012, first day of the month coincident with or next following the earliest of the following dates:

- (a) Age 55 and completion of 10 Years of Service;
- (b) Completion of 25 Years of Service.

Benefit Amount (hired before July 1, 2012): Accrued Benefit with no reduction for early retirement.

For 1978 Plan employees hired on or after June 30, 2012, first day of the month coincident with or next following the earliest of the following dates:

- (a) Age 55 and completion of 10 Years of Service;
- (b) Completion of 25 Years of Service.

Benefit Amount (hired after July 1, 2012): A reduction of five percent (5%) per year for each year that the commencement date precedes the date the participant will attain age 52 applied to the Accrued Benefit.

**PwC** 

2016 Plan

For 2016 Plan employees, first day of the month coincident with or next following the earlier of the following dates:

- (a) Age 55 and completion of 10 Years of Service;
- (b) Completion of 25 Years of Service.

Benefit Amount: Accrued Benefit

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

# **Disability**

Eligibility: No service requirement for line-of-duty; five years of service for non line-of-duty.

Line-of-Duty: A participant who becomes disabled while performing City duties is entitled to receive the greater of:

(1) 60% of Average Monthly Compensation as of date of disability; or

(2) Accrued Benefit as of date of disability.

Non Line-of-Duty: For 1948 Plan participants, an employee who becomes disabled while actively employed for reasons other than line-of-duty is entitled to receive the greater of:

(1) 25% of Average Monthly Compensation as of date of disability; or

(2) Accrued Benefit as of date of disability.

For 1978 Plan participants, an employee who becomes disabled while actively employed for reasons other than line-of-duty is entitled to receive the Accrued Benefit as of date of disability.

For 2016 Plan participants, an employee who becomes disabled while actively employed for reasons other than line-of-duty is entitled to receive the Accrued Benefit as of date of disability.

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

#### **Vested Termination**

Eligibility: Termination of employment after completion of 10 Years of Service.

**Benefit Amount:** 

1948 Plan Accrued Benefit determined as of termination date becomes payable at age 65 for 1948 Plan employees.

1978 Plan Accrued Benefit determined as of termination date becomes payable at age 60 if hired before July 1, 2012

and becomes payable at age 62 if hired on or after July 1, 2012.

2016 Plan Accrued Benefit determined as of termination date becomes payable at age 60.

#### **Nonvested Termination**

Eligibility: Termination of employment before completion of 10 Years of Service.

**Benefit Amount:** 

1948 Plan Return of Employee Contributions.

1978 Plan Return of Employee Contributions. For a nongrandfathered employee, only Employee

Contributions through July 1, 2016 are refunded.

2016 Plan The portion of the cash balance account funded by employee contributions plus applicable interest credits.

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

#### **Pre-Retirement Death Benefit**

Eligibility: No service requirement for line-of-duty; 5 years of service for non line-of-duty.

Line-of-Duty Benefit: The surviving spouse (or children) of a participant who dies while performing City duties is entitled to receive the greater of:

- (1) 60% of Average Monthly Compensation as of date of death; or
- (2) Accrued Benefit as of date of death.

Non Line-of-Duty Benefit:

For the 1948 Plan, the surviving spouse (or children) of a participant who dies while actively employed will receive 100% of the participant's Accrued Benefit as of date of the participant's death.

For the 1978 Plan, the surviving spouse (or children) of a participant who dies while actively employed will receive 75% of the participant's Accrued Benefit as of date of the participant's death.

For the 2016 Plan, the surviving spouse (or children) of a participant who dies while actively employed will receive 75% of the Normal Form of Annuity as of the date of the participant's death.

### B. Summary of Plan Provisions: Police and Fire Employees (continued)

### **Employee Contributions**

Employees are required to contribute a percentage of Compensation in accordance with the following schedule:

	Years of Service	
1948 Plan	at 1/1/90	Percentage
	up to 15 years	5.50%
	15-19 years	5.25%
	20 years or more	5.00%
1978 Plan	Date of Hire	Percentage
	After 6/30/12	8.00%
	After 6/30/83	6.50%
	Before 7/1/83	6.25%

The contribution rate for current non-vested employees as of July 1, 2012 will increase annually in 0.5% increments beginning July 1, 2012 until the contribution rate reaches 8.0%.

2016 Plan Cash Balance Account 2.00%

Defined Contribution Account 6.00%

# **Changes From Prior Valuation**

The Plan was amended to provide a one time bonus of 1.0% of the pension benefit amount for retirees, beneficiaries and disabled participants currently in pay status. Participants enrolled in the DROP program are not eligible for this one time bonus.  $\Box$ 

The Plan was amended to provide a one time 1.0% cost of living adjustment effective July 1, 2022 for all retirees, beneficiaries and disabled participants. For this purpose, participants enrolled in the DROP program are eligible.

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City of Memphis

#### DEVELOPMENT OF ACCOUNTING INFORMATION FOR COST-SHARING EMPLOYERS - AIRPORT AUTHORITY

### A. Historical Contributions to City of Memphis Retirement System

Per the direction of the City of Memphis and the Airport Authority, the allocation method for determining the Airport Authority's proportionate share of accounting information under GASB 68 is to use a historical approach equal to the ratio of the sum of Airport Authority employer contributions for the preceding five (5) fiscal years over the sum of the total employer contributions for the preceding five (5) fiscal years. The contributions for the Airport Authority are provided directly from the Airport Authority.

(1) Year Ending	(2) Airport		(3) City of		(4)
June 30	 Authority	Memphis *		Total *	
2017	\$ 2,271,000	\$	53,170,000	\$	55,441,000
2018	\$ 2,717,000	\$	52,342,000	\$	55,059,000
2019	\$ 2,669,000	\$	56,227,000	\$	58,896,000
2020	\$ 2,362,000	\$	51,832,000	\$	54,194,000
2021	\$ 2,602,000	\$	58,932,000	\$	61,534,000
2022	\$ 2,209,000	\$	55,018,000	\$	57,227,000

# B. Development of Allocation Factor to Determine Airport Authority's Proportionate Share

a. Development of allocation percentage as of the beginning of the reporting period

iii. Allocation percentage as of the ending of the reporting period (i) ÷ (ii)

b.

i. Airport Authority contributions for 2017 - 2021 fiscal years	\$ 12,621,000
ii. Total contributions for 2017 - 2021 fiscal years	\$ 285,124,000
iii. Allocation percentage as of the beginning of the reporting period (i) ÷ (ii)	4.43%
. Development of allocation percentage as of the <i>ending</i> of the reporting period	
i. Airport Authority contributions for 2018 - 2022 fiscal years	\$ 12,559,000
ii. Total contributions for 2018 - 2022 fiscal years	\$ 286,910,000

4.38%

Starting in 2022, the City of Memphis contribution includes monies transferred from the Sales Tax Referendum Revenue Fund.

### NOTES TO THE FINANCIAL STATEMENTS UNDER GASB 67 AND 68

### C. Selected Notes to the Financial Statements under GASB 68 for the Airport Authority

1. Significant actuarial assumptions and other inputs used to measure the total pension liability:

a. Measurement Date June 30, 2022

b. Valuation Date June 30, 2021

c. Investment Yield 7.25%

d. Future Salary Increases Merit and promotion scale that varies by age and service, plus inflation

e. Cost-of-Living Increases None assumed

f. Mortality Assumption Healthy General: Fully Generational PubG-2010 Public Sector Mortality table for general employees

adjusted by a one year set forward with MP-2021 projection scale from 2010.

Healthy Police and Fire: Fully Generational PubS-2010 Public Sector Mortality table for safety

employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

Disabled General: Fully Generational PubNS-2010 Public Sector Disabled Mortality table for non-safety

employees adjusted by a three year set back with MP-2021 projection scale from 2010.

Disabled Police and Fire: Fully Generational PubS-2010 Public Sector Disabled Mortality table for

safety employees adjusted by a three year set back with MP-2021 projection scale from 2010.

Survivors General: Fully Generational PubS-2010 Public Sector Contingent Survivor table for general

employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

Survivors Police and Fire: Fully Generational PubS-2010 Public Sector Contingent Survivor table for

safety employees adjusted by a one year set forward with MP-2021 projection scale from 2010.

g. Experience Study Experience study based on 5 years of experience (2016-2020)

### NOTES TO THE FINANCIAL STATEMENTS UNDER GASB 67 AND 68

### C. Selected Notes to the Financial Statements under GASB 68 for the Airport Authority (continued)

- 2. Significant actuarial assumptions and other inputs used to measure the total pension liability (continued):
  - h. Discount Rate

The discount rate used to measure the total pension liability was 7.25% as of June 30, 2022, and is equal to the long-term expected return on plan investments. The projection of cash flows used to determine the discount rate assumed that City contributions would be made at the actuarially calculated amount computed in accordance with the current funding policy adopted by the City, which requires payment of the normal cost and amortization of the unfunded actuarially accrued liability in level dollar installments over 30 years utilizing a closed period approach. Pursuant to The Public Employee Defined Benefit Financial Security Act of 2014, the City will phase into funding 100% of the actuarially calculated amount over a 5 year period that began with the fiscal year beginning July 1, 2015. Based on this assumption, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

i.	Discount Rate Sensitivity	1% De	crease (6.25%)	Current	Rate (7.25%)	1% Inc	rease (8.25%)
	Net Pension Liability (000's	s) \$	37,991	\$	23,914	\$	12,063
3. Th	ne Airport Authority's proportionate share of the Net Pensi	on Liabili	ity (000's) as of Ju	ne 30, 202	2 are as follows:		
i.	Total Pension Liability					\$	129,326
ii.	Plan Fiduciary Net Position						105,412
iii.	<i>5</i>					\$	23,914
iv.	Plan Fiduciary Net Position as a Percentage of the Total	Pension	Liability				81.5%

### REQUIRED SUPPLEMENTARY INFORMATION UNDER GASB 67 AND 68

### D. Schedule of Proportionate Share of the Net Pension Liability and Related Ratios under GASB 68 <sup>1</sup>

# **Net Pension Liability (000's)**

(1)	(2)		(3)		(4)	(5) Net Pension	(6) Fiduciary Net
	Proportion of		portionate		al Covered	Liability as a	Position as
Year Ending	of the Net	Sha	are of Net	E	mployee	Percentage of	Percentage of Total
June 30	Liability (Asset) <sup>2</sup>	Pensi	on Liability	P	ayroll <sup>3</sup>	Covered Payroll	Pension Liability
						$(3) \div (4)$	
2015	3.85%	\$	14,719	\$	19,297	76.3%	85.2%
2016	3.22%	\$	16,977	\$	18,420	92.2%	79.9%
2017	3.31%	\$	13,878	\$	18,709	74.2%	84.4%
2018	3.53%	\$	11,317	\$	19,439	58.2%	88.0%
2019	3.63%	\$	15,817	\$	18,698	84.6%	84.3%
2020	4.02%	\$	19,301	\$	20,223	95.4%	82.5%
2021	4.43%	\$	(85)	\$	20,175	-0.4%	100.1%
2022	4.38%	\$	23,914	\$	20,486	116.7%	81.5%

<sup>&</sup>lt;sup>1</sup> At the City's request, the information presented above is for those years for which it is available. It was prepared prospectively from the Plan's fiscal year ending June 30, 2015 for GASB 67 purposes and prospectively from fiscal year ending June 30, 2016 for GASB 68 purposes.

<sup>&</sup>lt;sup>2</sup> Based on the cost sharing allocation percentage as of the measurement date.

<sup>&</sup>lt;sup>3</sup> The *actual covered employee payroll* is defined under GASB 82 to be payroll on which contributions to a pension plan are based. As pensionable pay is used for determining contributions under the plan, pensionable pay is shown above starting June 30, 2016. Prior to June 30, 2016 the gross payroll is shown, consistent with the requirements prior to the release of GASB 82. Note, actual covered employee payroll is for the year immediately preceding the valuation date.

### REQUIRED SUPPLEMENTARY INFORMATION UNDER GASB 67 AND 68

# E. Schedule of Employer Contributions under GASB 68 (000's) <sup>1</sup>

(1)		(2)		(3)		(4)		(5) Actual	(6)
Year	Act	uarially	I	Actual			C	Covered	Contributions as a
Ending	Det	ermined	Er	nployer	Con	itribution	Eı	mployee	Percentage of
June 30	Cont	Contribution <sup>2</sup>		Contributions		Excess/(Deficiency) Payroll <sup>3</sup>		ayroll <sup>3</sup>	Covered Payroll
					(;	3) - (2)			$(3) \div (5)$
2015	\$	996	\$	996	\$	-	\$	19,297	5.2%
2016	\$	2,848	\$	1,067	\$	(1,781)	\$	18,420	5.8%
2017	\$	2,271	\$	2,271	\$	-	\$	18,709	12.1%
2018	\$	2,717	\$	2,717	\$	-	\$	19,439	14.0%
2019	\$	2,669	\$	2,669	\$	-	\$	18,698	14.3%
2020	\$	2,362	\$	2,362	\$	-	\$	20,223	11.7%
2021	\$	2,602	\$	2,602	\$	-	\$	20,175	12.9%
2022	\$	2,209	\$	2,209	\$	-	\$	20,486	10.8%

<sup>&</sup>lt;sup>1</sup> This schedule is prepared to satisfy the requirement to show information regarding the Net Pension Liability and Related Ratios for 10 years. At the City's request, the information presented above is for those years for which it is available. It was prepared prospectively from the Plan's fiscal year ending June 30, 2015 for GASB 67 purposes and prospectively from fiscal year ending June 30, 2016 for GASB 68 purposes.

<sup>&</sup>lt;sup>2</sup> Refer to the City of Memphis funding valuation report for the corresponding fiscal year. The Airport Authority's share is proportionate based on share of actuarially accrued liability. Note: For 2017 the ADC was updated from the 2017 accounting report to be \$2,271. This change is a disclosure item only and does not impact other areas of the financial statements.

<sup>&</sup>lt;sup>3</sup> The actual covered employee payroll is defined under GASB 82 to be payroll on which contributions to a pension plan are based. As pensionable pay is used for determining contributions under the plan, pensionable pay is shown above starting June 30, 2016. Prior to June 30, 2016 the gross payroll is shown, consistent with the requirements prior to the release of GASB 82. Note, actual covered employee payroll is for the year immediately preceding the valuation date.

# EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# F. Pension Expense under GASB 68 for the Fiscal Year Ending June 30, 2022

Pension Expense (000's)					
Airport Authority Proportionate Share		4.38%			
1. Service cost	\$	1,112			
2. Interest Cost	\$	9,015			
3. Expected Return on Assets	\$	(9,019)			
4. Changes in Benefit Terms	\$	883			
5. Recognition of deferred (inflows) / outflows of resources related to:					
<ul> <li>a. Liability Experience (gains) / losses</li> <li>b. Assumption Changes (gains) / losses</li> <li>c. Investment (gains) / losses</li> <li>d. Changes in proportion of net pension liability and deferred (inflows) / outflows</li> <li>e. Changes in actual contributions and proportionate share of contributions</li> <li>f. Total: (a) + (b) + (c) + (d) + (e)</li> </ul>	\$	(530) 562 1,401 946 157 2,536			
6. Total Pension Expense: $(1) + (2) + (3) + (4) + (5)(f)$	\$	<b>4,52</b> 7			

<sup>&</sup>lt;sup>1</sup> Components of the collective pension expense may be found in Section II of this report.

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<sup>&</sup>lt;sup>2</sup> The components of pension expense for items 1 - 5(c) above are determined based on the proportionate share of the collective pension expense as of the end of the reporting period.

### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# G. Resources of Deferred Outflows and Resources of Deferred Inflows for the Fiscal Year Ending June 30, 2022

### **Deferred Outflows and Inflows (000's)**

	erred Outflows f Resources	ferred Inflows of Resources
a. Experience (Gains) and Losses	\$ 134	\$ (180)
b. Changes in Assumptions	\$ 3,229	\$ (1,678)
c. Investment (Gains) and Losses	\$ 19,423	\$ (12,621)
d. Changes in Proportionate Share of Net Pension Liability and Deferred Outflows and Inflows	\$ 1,607	\$ (127)
e. Difference Between Airport Authority Contribution and Proportionate Share of Contribution	\$ 137	\$ (291)
f. Deferred Outflows/(Inflows) of Resources $(a) + (b) + (c) + (d) + (e)$	\$ 24,530	\$ (14,897)

<sup>&</sup>lt;sup>1</sup> Deferred outflows of resources are presented as positive amounts. Deferred inflows of resources are presented as negative amounts.

### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# H. Schedule of Deferred Outflows of Resources and Deferred Inflows of Resources to be Recognized in Future Pension Expense under GASB 68

# Future Amortization of Deferred Outflows and Inflows (000's)

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions recognized in pension expense as follows:

Year Ending June 30:

2023	\$ 2,745
2024	\$ 1,822
2025	\$ 812
2026	\$ 4,254
2027	\$ -
Thereafter	\$ -

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# I. Schedule of Change in Airport Authority's Proportionate Share of Net Pension Liability and Deferred (Inflows) / Outflows under GASB 68 for the Fiscal Year Ending June 30, 2022

### **Change in Proportionate Share (000's)**

Increase (Decrease) in Pension Expense Arising from Fiscal Change in Proportion of Net Pension Liability and Deferred (Inflows) / Outflows Year Original Original **Ending** (Inflow) or Recognition June 30, Outflow Period 2022 2023 2024 2025 2026 2027 Thereafter 2018 \$ 901 4.64 125 \$ 88 \$ 2019 407 4.61 55 \$ \$ 2020 1,632 4.73 345 345 252 \$ \$ \$ 1,813 2021 4.23 429 429 429 97 \$ 2022 (168)(41)\$ (41)(41)\$ (41)\$ (4) 4.10 Net increase (decrease) \$ 788 \$ \$ (4) \$ \$ \$ \$ 640 56 946

in pension expense

<sup>&</sup>lt;sup>1</sup> Pursuant to paragraph 54 under GASB 68, gains and losses resulting from the net effect of the change in the Airport Authority's proportion of collective net pension liability and collective deferred inflows and outflows as of the beginning of the measurement period are amortized over the expected remaining service lives of all employees provided with pension (both active and inactive employees) determined as of the beginning of the measurement period.

<sup>&</sup>lt;sup>2</sup> If there is a beginning collective net pension liability, an increase in proportion results in an increase in pension expense and a deferred outflow of resources. Conversely, a decrease in proportion results in a decrease in expense and a deferred inflow of resources.

#### EMPLOYER FINANCIAL STATEMENTS UNDER GASB 68

# J. Schedule of Difference between the Airport Authority's Actual Contribution and their Proportionate Share of Total Contributions under GASB 68 for the Fiscal Year Ending June 30, 2022

### Difference in Actual and Proportionate Share of Contributions (000's)

				Increase (Decrease) in Pension Expense Arising from													
Fiscal				Differences in Employer Actual Contribution and their Proportionate Share of the Total Contribution													
Year	Original		Original														
Ending	ng (Inflow) or		Recognition														
June 30,	Outflow		Period	2022		2023		2024		2025		2026		2027		Thereafter	
2018	\$	773	4.64	\$	105	\$	_	\$	_	\$	-	\$	_	\$	_		
2019	\$	531	4.61	\$	115	\$	71	\$	=	\$	-	\$	-	\$	=	\$	-
2020	\$	183	4.73	\$	39	\$	39	\$	27	\$	-	\$	-	\$	-	\$	-
2021	\$	(124)	4.23	\$	(29)	\$	(29)	\$	(29)	\$	(8)	\$	-	\$	-	\$	-
2022	\$	(298)	4.10	\$	(73)	\$	(73)	\$	(73)	\$	(73)	\$	(6)	\$	-	\$	-
Net increase (decrease)				\$	157	\$	8	\$	(75)	\$	(81)	\$	(6)	\$	-	\$	_

in pension expense

<sup>&</sup>lt;sup>1</sup> Pursuant to paragraph 55 under GASB 68, difference between the Airport Authority's actual contributions and the Airport Authority's proportionate share of total contributions for the current reporting period are amortized over the expected remaining service lives of all employees provided with pension (both active and inactive employees) determined as of the beginning of the measurement period.

<sup>&</sup>lt;sup>2</sup> Deferred outflows are presented as positive amounts and deferred inflows are presented as negative amounts. Positive amounts increase pension expense and negative amounts decrease pension expense.

<sup>&</sup>lt;sup>3</sup> Per Illustration 3b in GASB 68, if the employer's actual contributions exceed its proportionate share of total contributions, the difference increases pension expense and results in a deferred outflow of resources. If the employer's actual contributions is less than its proportionate share of total contributions, the difference decreases pension expense and results in a deferred inflow of resources.